

San Bernardino County Non-Motorized Transportation Plan March 2011 (Revised June 2018)



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San Bernardino County
Transportation Authority

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Executive Summary

ES.1.0 Introduction

A safe, interconnected cycling and walking system can be a major asset to both individual communities and to an urban area, particularly one as well suited to these activities as San Bernardino County. The climate and topography are highly conducive for these and other outdoor pursuits. Both natural and man-made corridors provide ideal opportunities for development of a comprehensive system of cycling facilities, pathways, and trails. Even though San Bernardino County is known for its recreational opportunities, such a system is not well developed in many areas of the County.

However, progress is being made. In 2001, the combined total of centerline miles of bicycle infrastructure for all jurisdictions was 53 miles. As of 2011, the combined total of centerline miles of bicycle infrastructure for all jurisdictions is 468 miles. This represents an eight-fold growth in the County's bicycle infrastructure.

The challenge ahead involves developing a cohesive, integrated plan and identifying sources of funds to implement that plan. This is the goal of the San Bernardino County Non-Motorized Transportation Plan (NMTP). The NMTP of 2001 and the 2006 update have taken us part way there. This 2011 Plan hopes to take the development of such systems to another level. It identifies a comprehensive network, with a focus on the bicycle system. It is also a response, in part, to the initiatives to reduce vehicle travel and greenhouse gas emissions embedded in California Senate Bill 375 (SB 375). The Plan satisfies the State of California requirements of a Bicycle Transportation Plan (BTP) for purposes of Caltrans Bicycle Transportation Account (BTA) funding.

Implementation of the Plan will be a win-win on multiple fronts, and a strong partnership among local governments, transportation agencies, and the citizens of San Bernardino County can make it happen. The 2011 San Bernardino County NMTP will serve as a vehicle for communicating the non-motorized vision for the County, which is represented by the collective visions of each jurisdiction. Although the jurisdictions will be responsible for implementation of the Plan, it is important to have a Plan that cuts across subareas and jurisdictions so that coordination can occur on a physical facility level as well as in scheduling and funding.

ES.1.1 Overview of NMTP Development Process

The development of the 2011 NMTP was a collaborative effort between SANBAG and local jurisdictions in San Bernardino County, with policy oversight by the SANBAG Board of Directors. The existing 2006 update of the NMTP and the associated local jurisdiction plans provided the starting point, but the 2011 Plan represents a wholesale upgrade of the entire document, focusing principally on the bicycle system, but on the walking environment as well.

SANBAG staff conducted an initial inventory of all existing Class I, II and III bicycle facilities in the County and rode most of the facilities personally. This was supplemented by local jurisdiction inventory data. Existing facilities were then mapped, and proposed facilities from the

prior plan were superimposed. This served as the starting point for network development, representing an interactive process between SANBAG and local jurisdiction staff.

Basic criteria were applied to gauge the need and feasibility for additional bicycle facilities, including:

- Connections to major destination points and trip generators
- Connectivity within and across jurisdictional boundaries
- Potential for usage of exclusive rights-of-way (i.e. for Class I facilities)
- Physical characteristics of roadways and suitability for accommodation of bicycle facilities (i.e. for Class II and III facilities)
- Closing gaps between existing facilities
- Constructability and cost issues

Accident data were tabulated from the Statewide Integrated Traffic Records System (SWITRS), both by jurisdiction and for the County as a whole. A comprehensive countywide map of existing and proposed facilities was then prepared, and a draft subarea map was prepared for each jurisdiction. Each map was accompanied by tables of existing and proposed facilities, and a narrative was prepared describing both existing conditions and the bikeway plan for each. Construction costs were estimated for each improvement type and segment based on current unit cost factors (in 2010 dollars). The relevant sections were provided to each jurisdiction for review.

Typically two to three review cycles were undertaken before the city-level maps, tables, and text were finalized. These represented the “core” of the bicycle portion of the plan and were incorporated into Chapter 4. The Transportation Technical Advisory Committee (TTAC) served as a focal point for discussion of technical issues related to the NMTP. Periodic reviews of NMTP status were provided to the TTAC beginning in 2009.

The body of the report was completed and provided for local jurisdiction review in mid-February 2011. The report was reviewed by the TTAC and by individual jurisdictions, and comments were reflected in the text, as appropriate.

The SANBAG Plans and Programs Committee served as the committee with policy oversight throughout the process. The committee approved the proposed NMTP policies in October 2009 and received reports on the Plan in February and March, 2011. Following approval of the NMTP by the Committee on March 16 (action yet to come), the SANBAG Board approved the Plan on April 6 (action yet to come). Individual jurisdictions were responsible for approval of the Plan with their own city councils and the Board of Supervisors.

Public involvement opportunities have been available through the open meetings of the Plans and Programs Committee. Agendas have been posted and are available to all through the SANBAG website. However, direct outreach to the public and advocacy groups was limited during the course of the development of this Plan, due to the compressed timeline in which the Plan had to be prepared once the dates were set by the State for local jurisdiction applications for Bicycle Transportation Account funds. Nevertheless, one of the implementation actions listed in Chapter 7 is to take this significantly upgraded NMTP to both bicycle and pedestrian advocates and the general public. Comments and suggestions from these groups will be incorporated into the Plan, with another update of the NMTP anticipated by the end of 2012.

ES.1.2 NMTP Structure

The Non-motorized Transportation Plan is organized into the following chapters:

Executive Summary

1. Introduction
2. Regional System Overview and Goals, Objectives, and Policies
3. Bicycle Planning
4. Pedestrian Planning
5. Local Jurisdiction Bicycle Plans
6. Design Guidelines
7. Plan Implementation

Chapter 5 is the key chapter showing the NMTP for bikeways at the jurisdiction level. It includes an inventory of existing and proposed facilities, mileage statistics, accident data, and a narrative that ties each plan together. SANBAG acknowledges several Non-Motorized Transportation Plans prepared for other California jurisdictions from which information, graphics, and examples were drawn for inclusion in the San Bernardino County NMTP, specifically, bicycle plans for Stanislaus County, San Francisco Bay Area, and City of Portland. Additional information was extracted from the *Caltrans Design Manual, Chapter 1000 – Bikeway Planning and Design*, American Association of State Highway and Transportation Officials (AASHTO) *Guidelines for the Development of Bicycle Facilities*, and the Federal Highway Administration's *Manual on Uniform Traffic Control Devices (MUTCD)*.

ES.2.0 Local Jurisdiction Plans

For purposes of the Non-Motorized Transportation Plan, the study uses the following study areas:

- East Valley
- West Valley
- Victor Valley
- Mountains
- Barstow Area
- Morongo Basin
- Needles Area

The subareas are generally consistent with the San Bernardino County Measure I subareas, with the exception of the San Bernardino Valley. The Valley Measure I Subarea was further disaggregated into the East Valley and West Valley to provide additional granularity when mapping the NMTP facilities. Each of these subareas has unique aspects and demographics relevant to establishing an effective NMTP. Chapter 2 further identifies and comments on the unique geographic and demographic elements for each subarea.

ES.2.1 Goals

The infrastructure improvements and programs recommended in San Bernardino County for the NMTP will be shaped by the Plan's goals and policies. Goals provide the context for the specific policies discussed in the NMTP. The goals provide the long-term vision and serve as the foundation of the Plan. Goals are broad statements of purpose, while policies identify specific initiatives and provide implementation direction on elements of the Plan.

The following represent the goals of the NMTP:

1. Increased bicycle and pedestrian access - Expand bicycle and pedestrian facilities and access within and between neighborhoods, to employment centers, shopping areas, schools, and recreational sites.
2. Increased travel by cycling and walking - Make the bicycle and walking an integral part of daily life in San Bernardino County, particularly (for bicycle) for trips of less than five miles, by implementing and maintaining a bikeway network, providing end-of-trip facilities, improving bicycle/transit integration, encouraging bicycle use, and making bicycling safer and more convenient.
3. Routine accommodation in transportation and land use planning - Routinely consider bicyclists and pedestrians in the planning and design of land development, roadway, transit, and other transportation facilities, as appropriate to the context of each facility and its surroundings.
4. Improved bicycle and pedestrian safety - Encourage local and statewide policies and practices that improve bicycle and pedestrian safety.

ES.2.2 Policies

A set of policy recommendations was approved the SANBAG Plans and Programs Committee in October 2009 and reconfirmed in February 2011. The policies are as follows:

1. Local jurisdictions are the agencies responsible for the identification of non-motorized transportation projects within their jurisdiction for inclusion into the Plan. SANBAG shall only serve in an advisory capacity with respect to the identification of projects on the regional network. SANBAG shall provide advice on the inclusion of projects that may serve to better establish connectivity between jurisdictions, intermodal facilities and regional activity centers. However, local jurisdictions have sole authority over all projects included in the Plan
2. Local jurisdictions are also responsible for implementation of the projects included in the NMTP. SANBAG may provide advisory support to jurisdictions in the project development process on request. Should SANBAG be requested to provide assistance delivering a project in the Plan, such instances should be limited to development of regional non-motorized transportation facilities that provide connectivity to more than one jurisdiction or complete gaps within the regional non-motorized transportation network or serve to provide better access to transit facilities.

3. SANBAG shall, when feasible, support local education and safety efforts currently being implemented through local law enforcement, highway patrol, Caltrans and schools to better educate children and adults on the safe use of bicycles and to promote the non-motorized transportation system.
4. SANBAG shall prepare and update the comprehensive map identifying the County's non-motorized transportation system using its in-house GIS capabilities. Maintenance of the maps is also an important element of SANBAG's proposed 511 Traveler Information System.
5. SANBAG shall work with its member agencies to develop a regional way-finding system to assist travelers to identify the non-motorized transportation system. Any such system developed shall be developed in collaboration with local jurisdictions, will afford an opportunity for member agency customization, and promote connectivity to transit facilities, park and ride lots, and other regional activity centers.
6. SANBAG shall work with and encourage member agencies to incorporate non-motorized transportation facilities into general and specific plans as well as provide assistance in identifying design standards that provide for pedestrian- and bicycle-friendly access to transit facilities.
7. SANBAG shall use the NMTP as one component of the overall strategy to reduce greenhouse gas emissions pursuant to SB 375.
8. SANBAG shall work with and encourage transit operators to provide end-of-trip pedestrian and bicycle-serving facilities, such as bike lockers, racks, and capacity on transit vehicles to carry bicycles and better facilitate the integration and use of non-motorized transportation within the regional transportation system.
9. SANBAG shall use this plan as the basis to allocate state, federal, and local funds for delivery of non-motorized transportation improvements. Fund types may include, but are not limited to, federal Transportation Enhancement (TE), Congestion Mitigation and Air Quality (CMAQ), state Bicycle Transportation Account (BTA), and Transportation Development Act (TDA) Article 3 funds.
10. SANBAG shall work with member agencies to coordinate delivery of the NMTP and projects contained in the Nexus Study.
11. SANBAG shall work with member agencies to identify state/federal bicycle and pedestrian infrastructure or planning grant opportunities. When funding opportunities arise, SANBAG shall work to support local jurisdiction grant applications or collaborate with local jurisdictions to directly submit grant applications for projects in the Plan.
12. SANBAG and member agencies shall conduct regular bicycle and pedestrian counts to monitor the effects of implementation of the NMTP. SANBAG shall work to identify funding for the monitoring of Class I, separated shared-use facilities, so that no financial impact is borne by the local jurisdictions for collection of count information. Counts conducted on Class II and Class III, on-street bicycle facilities, shall correspond with counting for intersections that are both on the non-motorized network and require CMP Monitoring as outlined in the Congestion Management Program. When counts for non-

CMP intersections are desired, SANBAG shall be responsible for identifying funding for such counts.

These policies constitute a modest expansion of SANBAG's role in implementing the NMTP. Most of the policy recommendations are incorporated into SANBAG's current activities, although they may not be explicitly stated. All of the proposed policies are consistent with the agency's role as a County Transportation Commission and a Council of Governments. Moreover, SANBAG programs significant state, federal and local funding sources to implement the components of the NMTP, and needs to play an active role in providing for regional non-motorized transportation from that perspective as well.

ES.3.0 Bicycle Planning

Chapter 3 provides an overview of bicycle planning as it relates to the San Bernardino County Non-Motorized Transportation Plan. The chapter begins by outlining the classes of bicycle facilities. For the purposes of the NMTP, there are three classes of bicycle facilities and are as follows:

- Class I (Share Use or Bike Path): A bikeway physically separated from any street or highway. Shared Use Paths may also be used by pedestrians, skaters, wheelchair users, joggers, and other non-motorized users.
- Class II (Bike Lane): A portion of roadway that has been designated by striping, signaling, and pavement markings for the preferential or exclusive use of bicyclists.
- Class III (Bike Route): A generic term for any road, street, path, or way that in some manner is specifically designated for bicycle travel regardless of whether such facilities are designated for the exclusive use of bicycles, or are to be shared with other transportation modes.
- Class IV (Separated Bikeway): A bikeway for the exclusive use of bicycles and includes a required separation between the bikeway and the through vehicular traffic. The separation may include, but is not limited to, grade separation, flexible posts, inflexible posts, inflexible barriers, or on-street parking.

ES.3.1 Types of Riders

Despite the advances various cities have made in facilitating bicycling, many individuals still have concerns about the safety of bicycle transportation. Other bikeway plans have used a typology to categorize riders based on their approach to bicycling. A more thorough description of the four classes of bike riders identified by Alta Planning in collaboration with the City of Portland include:

- Strong and Fearless
- Enthused and Confident
- Interested but Concerned
- Not Interested

Of course there are limitations to any model that categorizes individuals; however, there is still some utility to considering these four generalizations, namely that it forces SANBAG to better think about who the plan is intended to serve. A major premise of this plan is that the residents

who are described as 'interested but concerned' will not be attracted to bicycle for transportation by the provision of more bike lanes, but may be more willing to ride if a network of low-stress bikeways is provided.

ES.3.2 Existing Bicycle Network

ES.3.2.1 Overview

San Bernardino County has some excellent non-motorized facilities already in place for both recreation and commuting. The following describes these assets in detail and their relationship to the NMTP.

The growth of the non-motorized system has been substantial during the past decade. In 2001, the combined total of centerline miles of bicycle infrastructure for all jurisdictions was 53 miles. As of 2011, the combined total of centerline miles of bicycle infrastructure for all jurisdictions is 468 miles. This represents an increase of 415 centerline miles and a 780% growth in the County's bicycle infrastructure.

Subarea maps of existing and proposed bicycle facilities are provided in Figures ES.1 through ES.7. The full set of maps may be referenced at the end of the Executive Summary. Additional information and tabular summaries of existing and proposed route mileage are provided for each individual jurisdiction in Chapter 5.

ES.3.2.2 Existing Regional Non-Motorized Assets

San Bernardino County has some excellent non-motorized facilities already in place for both recreation and commuting. Chapter 3 more thoroughly describes the assets, but the NMTP recognizes the following as assets within the context of the Plan.

- Pacific Electric Trail
- Santa Ana River Trail
- Flood Control Channels
- Power Line Corridors
- Cajon Pass Connector – Route 66 Heritage Trail
- Orange Blossom Trail

ES.3.3 Future Bicycle Network

In addition to the above-mentioned existing regional assets that span across cities, many jurisdictions have developed their own Class I, Class II, and/or Class III bikeways. Collectively, these represent the bikeways portion of the NMTP. Figures ES.1 through ES.7 showcase these future facilities at the subarea level. Table ES.1 summarizes the total centerline mileage of existing and planned bicycle network by class. These mileage totals represent a summation of those in the individual jurisdiction plans. Because some of the planned facilities represent

conversions from one class to another, the total existing plus planned is a slight over-counting of the actual mileage expected when the plan is complete.

Table ES.1. Summary of Existing and Planned Bicycle Network Centerline Mileage

(Note: Total existing plus planned represents a slight over-representation of the future network totals – see text.)

	Class I	Class II	Class III	Total
Existing	78.1	270.1	116.3	464.5
Planned	277.9	756.6	247.6	1282.1
Total	356.0	1026.7	363.9	1746.6

The local jurisdiction plans in Chapter 5 are drawn from the subarea maps and provide a more detailed discussion on specific bikeway facilities, end-of-trip facilities, and project priorities, where appropriate. Chapter 6 addresses design considerations when implementing bicycle facilities. Chapter 7 presents an overall implementation strategy and priorities.

ES.3.4 Recommendations for the Regional Bikeway System

Specific project lists, recommendations, and priorities are contained in the individual jurisdiction bicycle plans in Chapter 5. This section provides recommendations that are regional in nature, with emphasis on the physical infrastructure in San Bernardino County. Chapter 7 presents an implementation strategy that takes these a step further, and provides regional priorities.

1. Deliver the Class I, II and III identified in the subarea maps referenced in Chapter 3. Although the Class I facilities can be considered a backbone bicycle system, there is much more to the network than just Class I facilities. Other types of facilities can also be delivered more quickly and less expensively, improving regional connectivity.
2. Develop better bicycle connectivity between cities and subareas of the County by coordinating the location and staging of network improvements. This must include improved collaboration with Caltrans, given the number of State highways connecting the subareas. Connectivity on Class II and Class III bicycle facilities can be increased by prioritizing the “low-hanging fruit” – parts of the regional system that are low-cost, close gaps in the system, and provide connections to key destinations.
3. Develop a better “sense of a system” through improved signage, markings, and way-finding for both cyclists and pedestrians.
4. Develop an improved inventory of end-of-trip facilities, particularly at transit stations, schools, other public buildings, and major employment centers.
5. Proactively coordinate integration of cycling and walking accommodations with the State’s Complete Streets requirements, once guidelines are finalized by the State.
6. Proactively coordinate integration of cycling and walking access accommodations to and from transit stations.
7. Continue safety education and promotion of cycling through schools, newsletters, and public websites.

ES.4.0 Pedestrian Planning

It is often perceived that pedestrian transportation is essentially a local concern, given the length of most pedestrian trips and the manner in which these trips are usually contained within a given area, whether that area is a schoolyard, a shopping center, a college campus or a downtown business district. At the same time, federal legislation and funding programs remind us that regional, state and federal levels of government all have a stake in designing the multi-modal transportation system to serve the needs of all travelers. It is often said that pedestrian planning is a part of “alternative transportation planning,” yet there is no more basic mode of transportation than getting around on foot. Indeed, no trip involving a car, bus, train, airplane or other mode can even begin without a pedestrian journey taking place. Regional transportation facilities such as airports and transit stations must be designed around the needs of the pedestrian if they are to fulfill their mission.

For purposes of this plan, the following activities are considered regional priorities for pedestrian planning and project development:

1. Improving pedestrian access to transit;
2. Removing existing barriers to pedestrian travel;
3. Development of regional trails and pathways which provide improved pedestrian access to destinations;
4. Improvement of the pedestrian environment on major regional arterials and at regional activity centers.

Chapter 4 describes potential elements of a regionally based pedestrian transportation effort. The core focus of pedestrian planning, as it relate to this plan, include the following:

- Improving transit access
- Preventing and eliminating barriers to pedestrian travel
- Developing regional trails and pathways
- Better providing for pedestrian travel on major regional arterials and at activity centers

ES.5.0 Overview of Local Jurisdiction Plans

Chapter 5 represents the heart of the Non-Motorized Plan for bicycle facilities. The chapter contains individualized plans for each of the 25 jurisdictions in San Bernardino County, with emphasis on the bicycle system. The plans all contain the same structure, including the following elements:

- The population of the jurisdiction
- An overview of the jurisdiction, including uniquely tailored commentary about its geography or historical elements.
- A summary of the jurisdiction’s existing and proposed land use.
- A map of the jurisdiction’s General Plan land use coverage, including information on schools, parks, residential, commercial and industrial land uses.

- A map of the jurisdiction’s existing and proposed bicycle facility networks.
- A textual description of the existing non-motorized condition.
- A textual description of the jurisdiction’s past investment in non-motorized infrastructure
- A textual description of the jurisdiction’s non-motorized priorities, if any.
- Tables that document existing, future and priority bicycle facility projects with class, mileage, and estimated costs.
- A summary table of multi-modal connections.
- Documentation of municipal code pertaining to the provision of non-motorized serving infrastructure, if available.
- A summary of non-motorized serving infrastructure, including bike racks, bike lockers and shower facilities where identified.
- A table with collision information and an analysis as to how the number of collisions relates to the state average.
- Information on jurisdiction safety and education programs related to non-motorized transportation.

ES.6.0 Design Guidelines

Chapter 6 provides details on the recommended design and operating standards for the San Bernardino County Bikeway System.

The Caltrans Design Manual, Chapter 1000 – Bikeway Planning and Design establishes the standards for bicycle facility design within the state of California. These standards are, for the most part, consistent with the American Association of State Highway and Transportation Officials (AASHTO) Guidelines for the Development of Bicycle Facilities. The Caltrans standards provide the primary basis for the design recommendations that follow.

ES.7.0 Implementation

Chapter 7 provides an implementation strategy for the NMTP and a description of funding opportunities for the proposed bicycle and pedestrian improvements. The implementation strategy consists of the following elements:

- Identification of implementation priorities (both infrastructure and institutional)
- Coordination of responsibilities for project delivery
- Identification and pursuit of funding opportunities

Each of these elements is described below.

ES.7.1 Implementation Priorities

The setting of priorities for the NMTP involves more than just the identification of priority projects, although it does include that. Priorities must also consider institutional initiatives that pave the way for the delivery of priority projects. Thus, the priorities for the NMTP include a

restatement of some of the recommendations for system improvement identified in Chapter 3, plus several institutional initiatives to foster program and project delivery. The following represent NMTP priorities (not in order of importance):

1. Deliver the Class I backbone bicycle system. Although the Class I facilities can be considered a backbone bicycle system, there is much more to the network than just Class I facilities. Other types of facilities can also be delivered more quickly and less expensively, improving regional connectivity.
2. Develop better bicycle connectivity between cities and subareas of the County. This must include improved collaboration with Caltrans, given the number of State highways connecting the subareas.
3. Increase connectivity on Class II and Class III bicycle facilities by prioritizing the “low-hanging fruit” – parts of the regional system that are low-cost, close gaps in the system, and provide connections to key destinations.
4. Develop a better “sense of a system” through improved signage, markings, and way-finding for both cyclists and pedestrians
5. Proactively coordinate integration of cycling and walking accommodations with the State’s Complete Streets requirements
6. Proactively coordinate integration of cycling and walking access accommodations to and from transit stations
7. Aggressively pursue grant funding and devote additional programmatic funding to non-motorized facilities
8. Identify individuals within SANBAG, local jurisdictions, Caltrans, and transit agencies to be points of contact on non-motorized facility implementation and ensure communication on non-motorized topics among the agencies.

The full identification of Class I bicycle facilities is contained in the subarea maps in Chapter 3 and in the individual jurisdiction plans in Chapter 5. Several key Class I projects listed in the 2001 NMTP and the 2006 update that would be considered as part of the Class I backbone system include:

- Santa Ana River Trail
- Pacific Electric Trail
- Orange Blossom Trail
- San Timoteo Canyon Trail
- Riverwalk Trail
- Cajon Pass Connector – Route 66 Heritage Trail

ES.7.2 Coordination of Responsibilities for Project Delivery

The policies listed in Chapter 2 provide guidance as to how implementation is to occur. Local jurisdictions are responsible for the identification, prioritization, and implementation of non-motorized transportation projects within their jurisdiction, with SANBAG serving in an advisory capacity and coordinating activity where necessary. SANBAG is also to work with local jurisdictions to develop a regional way-finding system.

The policies also identify a role for SANBAG to pursue grant opportunities for State/federal bicycle and pedestrian infrastructure or planning. SANBAG will support local jurisdiction grant applications or collaborate with local jurisdictions to directly submit grant applications for

projects in the Plan. The pursuit of grant application opportunities is one of the areas identified in the Plan where substantial improvement is possible, as San Bernardino County has been under-represented in the share of non-motorized grant funds that have been awarded in the past.

This Plan recognizes that regional cooperation among local agencies is critical in the selection and promotion of priority projects and the allocation of local funding to ensure an orderly implementation of an effective bicycle system.

The schedule for implementation on a year-to-year basis can be better coordinated and should be determined by:

- Relationship to the regional system
- Readiness of each project in terms of local support;
- CEQA approvals;
- Right-of-way requirements;
- Timing with other related improvements; and/or
- Success in obtaining competitive funding.

SANBAG staff should monitor the short- and mid-term projects identified in this Plan and subsequent updates, and maintain a comprehensive list of projects and funding allocations. A rolling five-year schedule of short-term projects should be identified so that resources can be focused and coordinated to ensure attention to priority projects over time. This is not to the exclusion of other local projects, but regional connectivity to support commuting and other longer-distance trips is an emphasis of this Plan. Each year the TTAC and SANBAG staff will review the list of projects slated for priority that year, review the readiness of each project to be proposed for funding, and consider the sequencing of the projects. This process does not preclude cities and local agencies from continuing to submit other local projects for funding consideration.

ES.7.3 Funding Opportunities

There are a variety of potential funding sources - including local, state, regional, and federal programs - that can be used to construct the proposed bicycle and pedestrian improvements. Most of the federal, state, and regional programs are competitive, and involve the completion of extensive applications with clear documentation of the project need, costs, and benefits. In addition, the majority of the programs require a local match, usually 10-15% of the total project cost.

The recipients of grant funds for many of these programs are then required to monitor the projects for compliance with the program guidelines. Although the pursuit and administration of grant moneys can require a significant amount of staff time, grant funding allows for the construction of more miles of facilities.

The key to receiving funds will be to tailor grant requests to meet specific requirements and criteria, leverage grants with matching funds, and demonstrate a commitment by the jurisdiction to implement and maintain the system. Serious intent would include adoption of the NMTP, development of an additional local plan, inclusion of bikeway improvements into the Capital

Improvements Plan, adoption of recognized design and operating standards, and public/political support.

A detailed breakdown of available funding programs is provided in Chapter 7. Tracking program specifics can be difficult as program guidelines are modified regularly. Thus it is important to verify program dates and deadlines with the program administrator since specific amounts and deadlines can change from year to year. In general, however, the known broad groups of funding sources are broken into three broad categories—federal, state and local—with further documentation of the know fund sources pertinent to each of the broad groups called out as bullet points. For more detailed information on any of the funding sources, see the more detailed discussion in Chapter 7.

1.0 Introduction

1.1 Purpose and Need for the Non-Motorized Transportation Plan

A safe, interconnected cycling and walking system can be a major asset to both individual communities and to an urban area, particularly one as well suited to these activities as San Bernardino County. The climate and topography are highly conducive for these and other outdoor pursuits. Both natural and man-made corridors provide ideal opportunities for development of a comprehensive system of cycling facilities, pathways, and trails. Even though San Bernardino County is known for its recreational opportunities, such a system is not well developed in many areas of the County.

However, progress is being made. In 2001, the combined total of centerline miles of bicycle infrastructure for all jurisdictions was 53 miles. As of 2011, the combined total of centerline miles of bicycle infrastructure for all jurisdictions is 468 miles. This represents an eight-fold growth in the County's bicycle infrastructure.

It is not difficult to convince the public that the provision of bicycle and walking facilities makes sense as a community investment. One of the themes emerging from the public meetings to develop a County vision is that residents place high value on cycling and walking features within their communities. Cycling and walking trails have been listed in the County's "Countywide Vision Project" meetings as a part of our infrastructure needing improvement and are also commonly highlighted as a selling point in advertising for new communities.

These facilities, and the activities enabled by them, are good for our health, good for our economy, good for our environment, and good for our quality of life. The facilities can also be implemented without great expense. There is every reason to believe that San Bernardino County can and should be one of the centers of cycling and pedestrian activity in Southern California.

The challenge ahead involves developing a cohesive, integrated plan and identifying sources of funds to implement that plan. This is the goal of the San Bernardino County Non-Motorized Transportation Plan (NMTP). The NMTP of 2001 and the 2006 update have taken us part way there. This 2011 Plan hopes to take the development of such systems to another level. It identifies a comprehensive network, with a focus on the bicycle system. It is also a response, in part, to the initiatives to reduce vehicle travel and greenhouse gas emissions embedded in California Senate Bill 375 (SB 375).

Implementation of the Plan will be a win-win on multiple fronts, and a strong partnership among local governments, transportation agencies, and the citizens of San Bernardino County can make it happen. The 2011 San Bernardino County NMTP will serve as a vehicle for communicating the non-motorized vision for the County, which is represented by the collective visions of each jurisdiction. Although the jurisdictions will be responsible for implementation of the Plan, it is important to have a Plan that cuts across subareas and jurisdictions so that coordination can occur on a physical facility level as well as in scheduling and funding.

The remainder of Chapter 1 describes the context of San Bernardino County, the process of NMTP development, and the relationship to other plans.

1.2 The San Bernardino County Setting

San Bernardino County, located in the northeastern portion of Southern California, boasts a wide variety of urban and rural settings. Framed by Los Angeles County on the west, Riverside County to the south, and extending to Nevada and Arizona to the east, the County serves as a major gateway into and out of the Southland. Interstate 10, State Route 60, and State Route 210 provide substantial east-west mobility in the Valley Region. Interstates 15 and 215 and SR-71 provide north-south freeway connectivity. I-15 connects Riverside and San Diego Counties to the south, and continues over the Cajon pass to the cities of the high desert and northward to Las Vegas. See map of the County and its subareas in Figure 1-1.

State Routes 18 and 330 and Scenic State Highway 38 provide connections to the mountains surrounding the Valley, providing linkages for tourists and residents from the Valley to Lake Arrowhead, Big Bear Lake and other mountain communities. State Routes 18, 62, 138, and 247 provide additional connectivity in the Victor Valley, Morongo Basin and surrounding communities.

The County is connected to other regional centers by scheduled transit and commuter rail service provided by Metrolink. The San Bernardino Metrolink line is the most heavily traveled commuter rail line in Southern California, providing 36 trains per day to and from San Bernardino, Los Angeles and intervening cities. Metrolink service also is provided from San Bernardino to Riverside and Orange Counties, with 8 trains per day. Omnitrans provides local and express bus service within the County and into adjacent communities. Five other transit operators provide transportation for work and non-work trips. The SANBAG Long Range Transit Plan provides a vision for rail and transit service in the Valley Region of San Bernardino County and is a framework around which some of the bicycle and pedestrian facilities can be planned.

LA/Ontario International Airport (ONT) is located in the west valley and is the third busiest passenger airport in Southern California after Los Angeles International Airport (LAX) and John Wayne Airport in Orange County. It is also the second busiest hub for freight movement and is adjacent to one of the principal focal points of logistics and distribution in California.

San Bernardino County is known for its world-class transportation and distribution centers, owing much to its historic role as a crossroads of rail transportation and now also serving the same function for truck transportation. The area is also known for its historic agricultural heritage in citrus and vineyard operations, although today, the residential and commercial growth has severely curtailed agriculture in the Valley.

The environment for cycling and walking in San Bernardino County is ideal. The climate is temperate, with a range in average high temperatures for the Valley of 67 to 96 degrees, in the Victor Valley from 60 to 98 degrees, and in the Morongo Basin from 64 to 108 degrees. The average high temperatures in Big Bear Lake range from 47 to 81 degrees. Rainfall is moderate and concentrated in the November through March timeframe, while humidity is generally low. The topography outside of the mountain areas is typically flat to moderately sloping.

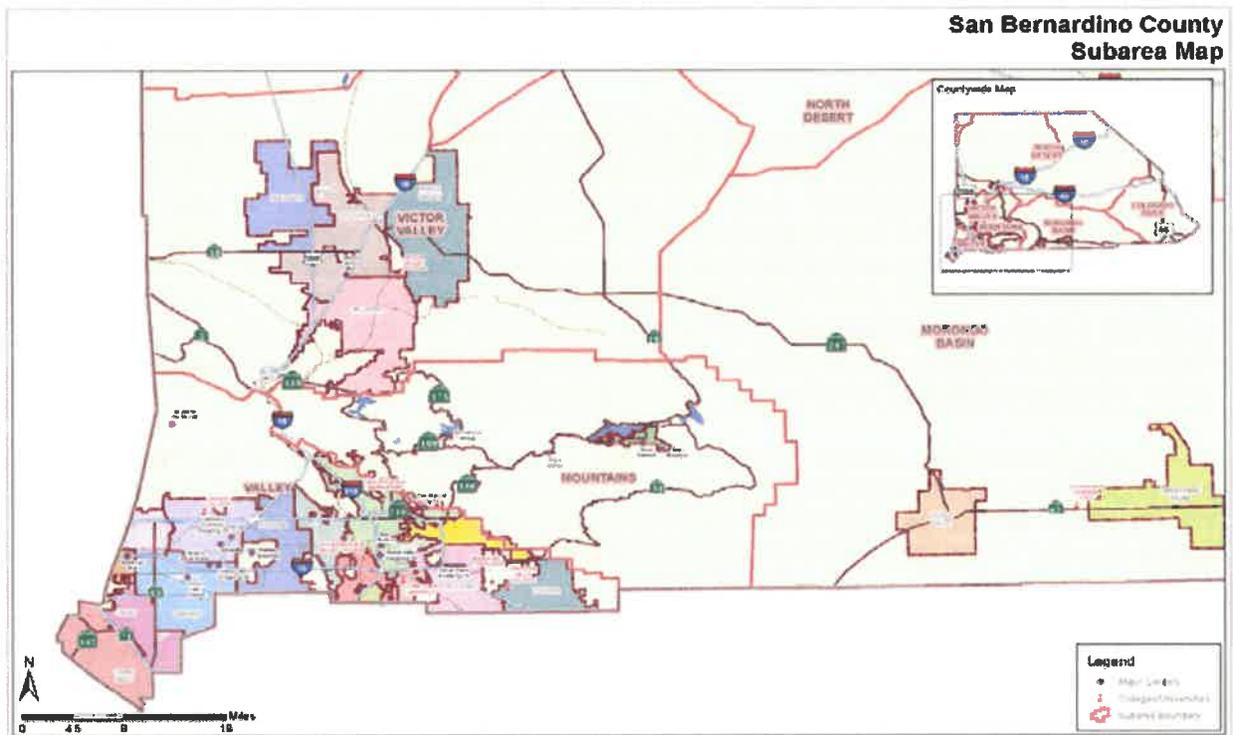


Figure 1-1. Map of San Bernardino County and Subareas

Despite the suitability of the climate and topography, relatively little commuter-related cycling occurs. Statistics from the American Community Survey (2006-2009) indicate the percentage of trips to work by bicycling and walking. The bike-to-work percentage varies by jurisdiction, but is only about 0.4% countywide. The walk-to-work percentage is higher, but still only about 1.5%, and this statistic was heavily influenced by very high walk-to-work percentages at the Twentynine Palms Marine Base.

Table 1.1 shows that the percent of trips to work by bicycle are low throughout Southern California, and presumably throughout the rest of the United States. The counties are not greatly different from one another in terms of the percentage of bike/walk trips to work.

Table 1.1 Percent of Trips to Work by Bicycle and Walking for Southern California Counties
(Source: American Community Survey 2006-2009)

COUNTY	Total Trips to Work	No. of Bike Trips	No. of Walk Trips	% Bike Trips	% Walk Trips
Imperial	43,205	195	685	0.45%	1.59%
Los Angeles	3,858,750	20,975	54,630	0.54%	1.42%
Orange	1,313,985	9,500	13,220	0.72%	1.01%
Riverside	590,515	2,825	5,810	0.48%	0.98%
San Bernardino	658,710	2,475	10,070	0.38%	1.53%
Ventura	345,660	2,165	3,930	0.63%	1.14%
TOTAL	6,810,825	38,135	88,345	0.56%	1.30%

Streets and Highways Code Section 891.2 requires an estimate of the number of existing bicycle commuters in San Bernardino County and an estimate of the number of bicycle commuters that may be present upon implementation of the NMTP. Given that the number of workers in San Bernardino County is approximately 870,000, one can estimate that there are currently 3300 commuting cyclists daily in the County. A reasonable goal for increased bicycle mode share is to achieve the region-wide average (0.56%) over the life of the plan. This increased mode share taken together with an increase in workers would result in approximately 5500 commuting cyclists within the next 20 years.

Anecdotal evidence indicates that substantial recreational cycling occurs in San Bernardino County in areas where facilities are available. If San Bernardino County is generally representative of the nation, the following national statistics help to characterize the cycling and walking habits of the population (Source: National Survey of Bicyclist and Pedestrian Attitudes and Behavior, National Highway Traffic Safety Administration, August 2008.). The survey was of persons age 16 and older.

National Bicycling Statistics

- 27% of the population age 16 and older rode a bicycle at least once in the last 30 days; translated to San Bernardino County, this would mean approximately 300,000 persons 16 and older road their bike in the last month.
- 19% indicate that they ride at least once per week in the summer months; 57% indicate that they never ride a bike

- 29% of bicycle trips are for recreational purposes, 24% are for exercise/health, 14% are for personal errands, and only 5% are for commuting to work or school
- Access to bicycles - Slightly less than half (46%) of those 16 and older have regular access to a bicycle, with access increasing with increases in household income.
- About 43 percent ride a bicycle at least once in the summer months.
- Bicycling declines with age, with those under 20 most likely to bicycle and doing so more frequently, while the majority over 45 did not bicycle during the summer months.
- About half of all trips (48%) were made on paved roads. An additional 13 percent were on shoulders of paved roads, and 5 percent on bike lanes on roads. One in 7 was made on sidewalks (14%) and 13% were made on bike trails/paths.
- Half of bicyclists nationally say bike paths are available in the area they ride, while 32 percent say bike lanes are available.
- Over half of those who do not use available bicycle paths or lanes say they don't use them because they are not convenient, available, or go where they need to go.
- More than one in 10 bicyclists (13%) felt threatened for their personal safety on the most recent day they rode their bicycle, 88 percent of these feeling threatened by motorists.
- About 4 percent of bicyclists, or 2.04 million nationally, were injured while riding in the past two years. About 25% of these were hit by a motorist.
- Nearly half (48%) of those 16 and older are satisfied with how their local community is designed for making bicycle riding safer.
- Almost half (48%) of those 16 and older would like to see improvements to bicycle facilities, including more bike lanes (38%) and bike paths (30%).

National Walking Statistics

- About 86 percent of people 16 or older walked, jogged or ran outdoors for 5 minutes or more during the summer months, with 78 percent doing so within the past 30 days.
- Walking in the past 30 days decreases to 66 percent for those over 64.
- Personal errands (38%), exercise (28%) and recreation (21%) are the most common reasons for walking trips.
- Nearly half (45%) of the walking trips were mostly made on sidewalks, and 25 percent were mostly on paved roads. Just 6 percent were made mostly on bike or walk paths or trails.
- About 6 percent of pedestrians felt their personal safety threatened on their most recent trip, with 62 percent saying they felt threatened by motorists.

- Almost three-quarters of people 16 and older (73%) are satisfied with how their local community is designed for walking, though one-third would like to see changes including more sidewalks (42%) and more street lights (17%).

The physical infrastructure for cycling and walking varies widely from one city to another and within cities as well. Some of the newer communities such as Rancho Cucamonga have worked closely with developers to create walkable residential areas with an abundance of trails, bicycle facilities and other amenities. Some older communities such as Redlands have had the historical benefit of sidewalks, grid streets, and streets wide enough for bicycles and autos to co-exist. Each city or unincorporated area has its strengths and weaknesses with respect to the suitability of infrastructure for walking and cycling.

One of the purposes of the NMTP is to re-think the role of some of the streets in our communities – who uses them, how they function, and how they are designed. It is while the infrastructure of the new century is being designed and constructed that the needs of all transportation users must be taken into account. Quality is an easier goal to achieve when designed from the beginning – and prohibitively expensive to add after the fact. California’s “Complete Streets” legislation (AB 1358) pushes local governments to think multi-modally when constructing roadway infrastructure, and not consider autos and trucks exclusively.

1.3 Overview of the NMTP Development Process

The development of the 2011 NMTP was a collaborative effort between SANBAG and local jurisdictions in San Bernardino County, with policy oversight by the SANBAG Board of Directors. The existing 2006 update of the NMTP and the associated local jurisdiction plans provided the starting point, but the 2011 Plan represents a wholesale upgrade of the entire document, focusing principally on the bicycle system, but on the walking environment as well.

SANBAG staff conducted an initial inventory of all existing Class I, II and III bicycle facilities in the County and rode most of the facilities personally. This was supplemented by local jurisdiction inventory data. Existing facilities were then mapped, and proposed facilities from the prior plan were superimposed. This served as the starting point for network development, representing an interactive process between SANBAG and local jurisdiction staff.

Basic criteria were applied to gauge the need and feasibility for additional bicycle facilities, including:

- Connections to major destination points and trip generators
- Connectivity within and across jurisdictional boundaries
- Potential for usage of exclusive rights-of-way (i.e. for Class I facilities)
- Physical characteristics of roadways and suitability for accommodation of bicycle facilities (i.e. for Class II and III facilities)
- Closing gaps between existing facilities
- Constructability and cost issues

Accident data were tabulated from the Statewide Integrated Traffic Records System (SWITRS), both by jurisdiction and for the County as a whole. A comprehensive countywide map of existing and proposed facilities was then prepared, and a draft subarea map was prepared for each jurisdiction. Each map was accompanied by tables of existing and proposed facilities, and a narrative was prepared describing both existing conditions and the bikeway plan for each. Construction costs were

estimated for each improvement type and segment based on current unit cost factors (in 2010 dollars). The relevant sections were provided to each jurisdiction for review.

Typically two to three review cycles were undertaken before the city-level maps, tables, and text were finalized. These represented the “core” of the bicycle portion of the plan and were incorporated into Chapter 4. The Transportation Technical Advisory Committee (TTAC) served as a focal point for discussion of technical issues related to the NMTP. Periodic reviews of NMTP status were provided to the TTAC beginning in 2009.

The body of the report was completed and provided for local jurisdiction review in mid-February 2011. The report was reviewed by the TTAC and by individual jurisdictions, and comments were reflected in the text, as appropriate.

The SANBAG Plans and Programs Committee served as the committee with policy oversight throughout the process. The committee approved the proposed NMTP policies in October 2009 and received reports on the Plan in February and March, 2011. Following approval of the NMTP by the Committee on March 16 (action yet to come), the SANBAG Board approved the Plan on April 6 (action yet to come). Individual jurisdictions were responsible for approval of the Plan with their own city councils and the Board of Supervisors.

Public involvement opportunities have been available through the open meetings of the Plans and Programs Committee. Agendas have been posted and are available to all through the SANBAG website. However, direct outreach to the public and advocacy groups was limited during the course of the development of this Plan, due to the compressed timeline in which the Plan had to be prepared once the dates were set by the State for local jurisdiction applications for Bicycle Transportation Account funds. Nevertheless, one of the implementation actions listed in Chapter 7 is to take this significantly upgraded NMTP to both bicycle and pedestrian advocates and the general public. Comments and suggestions from these groups will be incorporated into the Plan, with another update of the NMTP anticipated by the end of 2012.

1.4 Relationship to Other Planning Efforts

The San Bernardino County Non-Motorized Transportation Plan is intended to coordinate and guide the provision of all bicycle related plans, programs and projects within the County. As a countywide plan, it focuses on providing bikeway connections between the incorporated cities, adjacent counties and major regional destinations within the County. The Plan also identifies local jurisdiction priorities, where applicable, and serves as a guide regarding bikeway policies and design standards.

Southern California Association of Governments’ Regional Transportation Plan (RTP)

The SCAG 2008 RTP contains a non-motorized section and is supported by a separate report for non-motorized transportation. The policies/desired outcomes expressed in this report include the following:

- Decrease bicyclist and pedestrian fatalities and injuries
- Increase accommodation and planning for bicyclists and pedestrians
- Increase bicycle and pedestrian use in the SCAG region as an alternative to vehicle trips
- Encourage development of local non-motorized plans
- Produce a comprehensive regional non-motorized plan

- Improve funding for non-motorized transportation

The San Bernardino County NMTP is consistent with these statements. In fact, the NMTP represents the implementation of several of these desired outcomes.

The RTP also contains mapping of non-motorized facilities that incorporates mapping prepared by subregions such as SANBAG. As such, the RTP is a coordinating document in particular for routes, pathways, and trails that cross county boundaries.

A major focus of the 2012 RTP is the development of a Sustainable Communities Strategy (SCS). This includes the focusing of land use activity within existing and future transit station areas and the planning for transportation strategies that enhance non-auto mobility, reduce energy consumption, and reduce greenhouse gases. Non-motorized transportation modes will play a prominent role in the SCS.

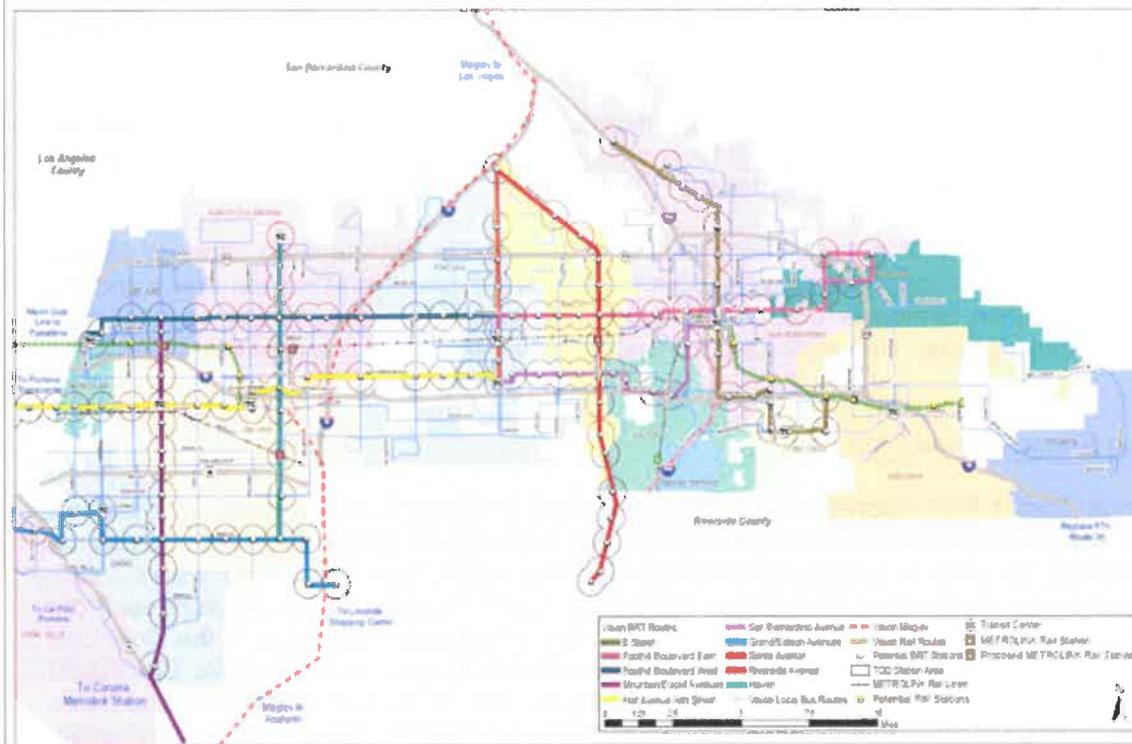
SANBAG Long Range Transit Plan (LRTP)

The Long Range Transit Plan addresses the County's travel challenges and provides a system of transit facilities and services that can increase transit's role in the future. Given the large and diverse nature of the county, the plan is split geographically into three areas: San Bernardino Valley; Victor Valley; and rural areas. In the San Bernardino Valley, the LRTP includes major projects such the Redlands Rail system between San Bernardino and downtown Redlands, extension of the Gold Line to Montclair, with additional planning to LA/Ontario International Airport, and extensive Bus Rapid Transit network. The first segment of the BRT system between Cal State San Bernardino and Loma Linda is scheduled to be in operational service by 2015. There are many transit stations around which non-motorized facilities should be planned. Figure 1.2 shows the existing and future LRTP network in the Valley and approximate station locations around which land use and pedestrian/bicycle connectivity can be planned.

Improvement to Transit Access for Cyclists and Pedestrians

SANBAG has received a grant from Caltrans under the Statewide or Urban Transit Planning Studies program for an effort entitled "Improvement to Transit Access for Cyclists and Pedestrians." The project seeks to identify a range of physical infrastructure improvements, such as more or better bicycle parking, better way-finding signage and better connections to nearby pedestrian paths, trails and bike lanes to encourage more people to walk or bike to Metrolink and planned E Street sbX stations. Such infrastructure improvements would provide Metrolink and sbX users with additional modal alternatives to and from the transit system, thereby decreasing automobile traffic within station catchment areas and reducing the need for automobile parking at station locations. Moreover, providing improved infrastructure within transit catchment areas will promote increased safety for pedestrians and cyclists. This planning effort should be completed near the end of Fiscal Year 2011-2012.

Figure 1.2 Existing and Future Long Range Transit Plan Network



Measure I 2010-2040 Strategic Plan

The SANBAG Board of Directors approved the Strategic Plan on April 1, 2009. The Strategic Plan is the reference manual and policy document for the administration of Measure I 2010-2040 programs by SANBAG and its member agencies. Measure I funds come from the 1/2 cent sales tax approved by voters in 1989 and extended by the voters to 2040 in the 2004 elections.

The report is presented in two parts and a series of appendices. Part 1 provides an overview of Measure I 2010-2040, describes the scope of each Measure I program, presents financial information, and provides an overview of the policy structure for each program. Part 2 presents the specific policies by which each Measure I program will be administered. Roadway-based non-motorized facilities are included as eligible expenditures through the Valley Major Street/Arterial program and through the Major/Local Highways programs for Mountain/Desert Subareas. In addition, planning and project development activities may be funded through the Traffic Management System programs in each subarea.

U.S. Forest Service Plans and Mapping

The U.S. Forest Service maintains Forest Management Plans that identify and plan for pathways and trails within the National Forest system, including the San Bernardino National Forest. In addition, maps are available showing trails and forest roads for hiking and mountain biking. See the following link to the San Bernardino National Forest:

http://www.fs.usda.gov/wps/portal/fsinternet!/ut/p/c4/04_SB8K8xLLM9MSSzPy8xBz9CP0os3qjAwhwtDDw9_Al8zPwhQoY6BdkOyoCAPkATIA!/?ss=110512&navtype=BROWSEBYSUBJECT&navid=091

[00000000000&pnavid=null&recid=null&actid=null&groupid=null&ttype=main&pname=San Bernardino National Forest- Home.](#)

Caltrans Bicycle Transportation Account

Although not a plan, the Bicycle Transportation Account (BTA) is an important program that annually provides State funds for city and county projects that improve safety and convenience for bicycle commuters. To be eligible for BTA funds, a city or county must prepare and adopt a Bicycle Transportation Plan (BTP) that complies with Streets and Highways Code Section 891.2. The BTP must be approved by the local agency's Regional Transportation Planning Agency.

Caltrans anticipates an appropriation of \$7.2 million annually for projects that improve safety and convenience for bicycle commuters. Streets and Highways Code (S&HC) Section 2106 stipulates the annual BTA funding level, subject to appropriation in the approved State budget. Per S&HC 891.4(b), funds are allocated to cities and counties on a matching basis that requires the applicant to furnish a minimum of 10 percent of the total project cost. No applicant shall receive more than 25 percent of the total amount transferred to the BTA in a single fiscal year. Additional information on funding sources for cycling and walking facilities is provided in Chapter 7.

1.5 Structure of the NMTP

The Non-motorized Transportation Plan is organized into the following chapters:

Executive Summary

1. Introduction
2. Regional System Overview and Goals, Objectives, and Policies
3. Bicycle Planning
4. Pedestrian Planning
5. Local Jurisdiction Bicycle Plans
6. Design Guidelines
7. Plan Implementation

Chapter 5 is the key chapter showing the NMTP for bikeways at the jurisdiction level. It includes an inventory of existing and proposed facilities, mileage statistics, accident data, and a narrative that ties each plan together. SANBAG acknowledges several Non-Motorized Transportation Plans prepared for other California jurisdictions from which information, graphics, and examples were drawn for inclusion in the San Bernardino County NMTP, specifically, bicycle plans for Stanislaus County, San Francisco Bay Area, and City of Portland. Additional information was extracted from the *Caltrans Design Manual, Chapter 1000 – Bikeway Planning and Design*, American Association of State Highway and Transportation Officials (AASHTO) *Guidelines for the Development of Bicycle Facilities*, and the Federal Highway Administration's *Manual on Uniform Traffic Control Devices (MUTCD)*.

To be eligible for Bicycle Transportation Account (BTA) funds, a city or county must prepare and adopt a Bicycle Transportation Plan that addresses items a. - k. in Streets and Highways Code Section 891.2. Caltrans has prepared a checklist of requirements under this code section, and the NMTP references the pages of the Plan that address those requirements. These are listed in Table 1-2.

Table 1.2. Requirements of Streets and Highways Code Section 891.2 and References to Pages in the Plan that Address these Requirements

Requirement	Pages
a) The estimated number of existing bicycle commuters in the plan area and the estimated increase in the number of bicycle commuters resulting from implementation of the plan.	See pages 1-4, 3-3 and 3-4.
b) A map and description of existing and proposed land use and settlement patterns which shall include, but not be limited to, locations of residential neighborhoods, schools, shopping centers, public buildings, and major employment centers.	See Figures 2-1 through 2-7 in Chapter 2.
c) A map and description of existing and proposed bikeways.	See Figures 3-4 through 3-7 in Chapter 3.
d) A map and description of existing and proposed end-of-trip bicycle parking facilities. These shall include, but not be limited to, parking at schools, shopping centers, public buildings, and major employment centers.	See Figures 2-1 through 2-7 for locations of significant bicycle trip destinations. Most of these locations include bicycle racks. See Chapter 5 local plans for more specific info on end-of-trip facilities.
e) A map and description of existing and proposed bicycle transport and parking facilities for connections with and use of other transportation modes. These shall include, but not be limited to, parking facilities at transit stops, rail and transit terminals, ferry docks and landings, park and ride lots, and provisions for transporting bicyclists and bicycles on transit or rail vehicles or ferry vessels.	See page 3-6, map of transit system on page 1-8, and selected references in local plans in Chapter 5.
f) A map and description of existing and proposed facilities for changing and storing clothes	See page 3-6.
g) A description of bicycle safety and education programs conducted in the area included within the plan, efforts by the law enforcement agency having primary traffic law enforcement responsibility in the area to enforce provisions of the Vehicle Code pertaining to bicycle operation, and the resulting effect on accidents involving bicyclists.	Bicycle safety and education programs vary by jurisdiction. Please see local bicycle plans in Chapter 5.
h) A description of the extent of citizen and community involvement in development of the plan, including, but not limited to, letters of support.	See description of status of public involvement on page 1-7. Updates on NMTP progress have been provided at multiple meetings of the SANBAG Plans and Programs

Committee, open to the public.

- i) A description of how the bicycle transportation plan has been coordinated and is consistent with other local or regional transportation, air quality, or energy conservation plans, including, but not limited to, programs that provide incentives for bicycle commuting.

See description of plans with which the NMTP has been coordinated on pages 1-7 through 1-9.
- j) A description of the projects proposed in the plan and a listing of their priorities for implementation.

Projects and priorities are listed in individual local plans in Chapter 5. Implementation priorities are listed in Chapter 7.
- k) A description of past expenditures for bicycle facilities and future financial needs for projects that improve safety and convenience for bicycle commuters in the plan area.

Each local plan in Chapter 5 contains an estimate of prior expenditures and cost estimates for future facilities.

2.0 System Overview and Policies

This chapter provides an overview of the subareas within San Bernardino County as well as a set of overarching policies to guide the Plan and its implementation. The focus of the Plan is on a primary (rather than local) network of bikeway corridors for intercity and regional travel.

2.1 Study Area Characteristics

The study area of the Non-Motorized Transportation Plan includes the entire County and connections among communities. Because of its geographic size and diversity, San Bernardino County is divided into seven subareas for purposes of NMTP mapping:

- East Valley
- West Valley
- Victor Valley
- Mountains
- Barstow Area
- Morongo Basin
- Needles Area

Each of these subareas has unique aspects and demographics relevant to establishing an effective NMTP. Maps presented in this section show the road network, school locations, parks, park-and-ride lots, existing transit stations, and significant destinations (e.g. major shopping centers, airports, hospitals, etc.). Similar maps are provided in Chapter 3 with an overlay of existing and future bicycle facilities.

2.1.1 San Bernardino Valley (East Valley and West Valley)

The San Bernardino Valley contains the most populous cities in the County and a rich selection of neighborhoods and destinations. Freeways and commuter rail connect it to other parts of Southern California and the adjacent counties of Los Angeles, Orange, and Riverside. There are 15 cities in the Valley: Chino, Chino Hills, Colton, Fontana, Grand Terrace, Highland, Loma Linda, Montclair, Ontario, Rancho Cucamonga, Redlands, Rialto, San Bernardino, Upland, and Yucaipa. Figures 2-1 and 2-2 provide separate maps showing the East Valley and West Valley. (Note: all maps are provided at the end of this chapter in the order referenced).

Numerous centers of shopping and retail attractions are scattered throughout this part of the County. Shopping malls such as Ontario Mills, Citrus Plaza, and Montclair Plaza serve as regional attractors, while the mixed-use Victoria Gardens embodies a new urbanist flavor in Rancho Cucamonga. Several other retail centers in almost every city provide big-box shopping convenience, and most cities have a small downtown area with a focus on local retail.

California State University San Bernardino and the University of Redlands, located close to the foothills, draw students from the state and beyond, while Chaffey College, San Bernardino Valley College, and Crafton Hills College, serve more local populations. In the western Valley, the cities of

Montclair and Upland border Los Angeles County and thus are close to University of La Verne and the Claremont Colleges.

Numerous institutions of healthcare are situated in the Valley, such as Loma Linda University Hospital, Arrowhead Regional Medical Center in Colton, Kaiser in Fontana and Ontario, Redlands Community Hospital, St. Bernadine's in San Bernardino, and San Antonio in Upland. These serve as major employment centers as well.

The Valley has an established transportation infrastructure that is complementary to the goals of the NMTP. For commuters, Metrolink provides regular train service to Downtown Los Angeles each weekday with some weekend service as well. The San Bernardino Line has stops in Montclair, Upland, Rancho Cucamonga, Fontana, Rialto, and San Bernardino. The Riverside Line primarily serves Riverside County, but also stops in Ontario. The Inland Empire-Orange County Line takes workers into Orange County via San Bernardino and cities in Riverside County. Most Metrolink stations serve as transit centers, providing benefits to commuters such as park-and-ride lots and transfers to local bus routes. The station at Montclair has ample parking and affords access to several Foothill Transit and OmniTrans bus lines. A planned transit center in Downtown San Bernardino will link the future Redlands light rail line with Metrolink and a new north-south bus rapid transit (BRT) line.

OmniTrans is the local transit operator for the San Bernardino Valley, providing bus service throughout the jurisdictions and also into parts of Los Angeles and Riverside counties. The Long Range Transit Plan delineates an extensive future bus rapid transit system in the Valley. The E Street sbX line will run from California State University – San Bernardino south into downtown San Bernardino, and Loma Linda, with termination near the University of Redlands. Other routes throughout the Valley are being considered as well. Foothill Transit is the operator of bus service in the eastern portion of Los Angeles County (primarily the San Gabriel Valley) with some lines going into San Bernardino County.

While LA/Ontario International Airport is the primary airport for the Inland Empire, San Bernardino International Airport (SBD) is expected to provide passenger service at some point in the future. Currently SBD serves major freight airlines as well as firefighting duties for the United State Forest Service. Cable Airport, Chino Airport, and Redlands Municipal Airport are general aviation airports also located in the San Bernardino Valley.

2.1.2 Victor Valley and Barstow

Victor Valley and the Barstow area are located north of the San Bernardino Valley and connected to it by I-15 through the Cajon Pass,. Although less urban than the cities to the south, the jurisdictions of the Victor Valley have seen much development since the turn of the century. The Victor Valley subarea contains the cities of Adelanto, Hesperia, Victorville, and the Town of Apple Valley. Figures 2-3 and 2-4 provide mapping for the Victor Valley and Barstow areas, respectively.

Although not as developed as the San Bernardino Valley, the Victor Valley has a number of locations for shopping such as the Victorville Mall, Village Center, and the Victor Plaza Shopping Center. Barstow has a cluster of outlet shopping centers designed principally for the passing traveler on I-15, along with more local use stores in its downtown. The Marine Corps Logistics Base and Burlington Northern/Santa Fe railroad facilities are major employment locations. Victor Valley College and Barstow Community College are major educational institutions located in Victorville and Barstow,

respectively. Public transportation in the Victor Valley is provided by the Victor Valley Transit Authority, while Barstow Area Transit serves Barstow and its surrounding areas.

The Southern California Logistics Airport (SCLA) in Victorville is primarily used for the transport of overseas goods in and out of the Southern California region. This important center for logistics is also used for military troop transport and firefighting planes for the California Department of Forestry. There are also several general aviation airports in this subarea: Apple Valley Airport, Baker Airport, Barstow-Dagget Airport, and Hesperia Airport.

2.1.3 Morongo Basin

Nestled near Joshua Tree National Park is the Morongo Basin. Surrounded by the vast expanse of the Mojave Desert, the Morongo Basin subarea is ideal for bicycling, both for recreation and commuting. The Town of Yucca Valley and the City of Twentynine Palms are located within the subarea, along with the unincorporated areas of Joshua Tree and Morongo Valley. Figure 2-5 provides mapping for the Morongo Basin.

Communities in the Morongo Basin are lower density in terms of residential and commercial activities. Most of the commercial activity is focused along State Route 62. SR-247 provides connectivity to the north. The local marine base, Marine Corps Air Ground Combat Center in Twentynine Palms, provides yearlong training to new recruits and thus is a strong and stable part of the local economy.

Jurisdictions in the Morongo Basin are served by public transportation through the Morongo Basin Transit Authority. There are several general aviation airports in the Morongo Basin, including: Twentynine Palms Airport, Yucca Valley Airport, and Roy Williams Airport.

2.1.4 Mountains

The Mountains subarea is located north and east of the San Bernardino Valley. It offers much in terms of recreational activities with its easy access to skiing resorts and Big Bear Lake. The only incorporated jurisdiction is that of the City of Big Bear Lake, though there are many unincorporated areas nearby, such as Big Bear City and Lake Arrowhead. Figure 2-6 provides mapping for the Mountain subarea.

The Mountains subarea is an active recreational area, particularly for winter sports. Communities in the Bear Valley subarea are centered on providing services and retail accommodations to visitors. Additionally, its location in the San Bernardino National Forest provides dozens of hiking and off-road trails. The backbone highway network consists largely of State highways, requiring Caltrans to play an active role in any accommodations considered for non-motorized facilities.

The Mountain Area Regional Transit Authority provides bus service to residents and visitors in the areas around Big Bear Lake, including service down the mountain to the East Valley. Big Bear City Airport is a general aviation airport just outside the city limits of the City of Big Bear Lake.

2.1.5 Colorado River Basin

Located along the Colorado River, this subarea contains the City of Needles and abuts Arizona to the east. Although it has limited population, the Colorado River Basin provides ample opportunities for

recreation and outdoor activities. The area is also home to a satellite campus of Palo Verde Community College in Needles. Figure 2-7 provides mapping for the Colorado River Basin subarea.

Needles Area Transit provides public transportation to Needles and surrounding communities. The Chemehuevi Valley Airport is a general aviation airport located approximately eighteen miles south of Needles.

2.2 Goals

The infrastructure improvements and programs recommended in the San Bernardino County for the NMTP will be shaped by the Plan's goals and policies. Goals provide the context for the specific policies discussed in the NMTP. The goals provide the long-term vision and serve as the foundation of the Plan. Goals are broad statements of purpose, while policies identify specific initiatives and provide implementation direction on elements of the Plan.

The following represent the goals of the NMTP:

1. Increased bicycle and pedestrian access - Expand bicycle and pedestrian facilities and access within and between neighborhoods, to employment centers, shopping areas, schools, and recreational sites.
2. Increased travel by cycling and walking - Make the bicycle and walking an integral part of daily life in San Bernardino County, particularly (for bicycle) for trips of less than five miles, by implementing and maintaining a bikeway network, providing end-of-trip facilities, improving bicycle/transit integration, encouraging bicycle use, and making bicycling safer and more convenient.
3. Routine accommodation in transportation and land use planning - Routinely consider bicyclists and pedestrians in the planning and design of land development, roadway, transit, and other transportation facilities, as appropriate to the context of each facility and its surroundings.
4. Improved bicycle and pedestrian safety - Encourage local and statewide policies and practices that improve bicycle and pedestrian safety.

2.3 Policies

A set of policy recommendations was approved the SANBAG Plans and Programs Committee in October 2009 and reconfirmed in February 2011. The policies are as follows:

1. Local jurisdictions are the agencies responsible for the identification of non-motorized transportation projects within their jurisdiction for inclusion into the Plan. SANBAG shall only serve in an advisory capacity with respect to the identification of projects on the regional network. SANBAG shall provide advice on the inclusion of projects that may serve to better establish connectivity between jurisdictions, intermodal facilities and regional activity centers. However, local jurisdictions have sole authority over all projects included in the Plan
2. Local jurisdictions are also responsible for implementation of the projects included in the NMTP. SANBAG may provide advisory support to jurisdictions in the project development

process on request. Should SANBAG be requested to provide assistance delivering a project in the Plan, such instances should be limited to development of regional non-motorized transportation facilities that provide connectivity to more than one jurisdiction or complete gaps within the regional non-motorized transportation network or serve to provide better access to transit facilities.

3. SANBAG shall, when feasible, support local education and safety efforts currently being implemented through local law enforcement, highway patrol, Caltrans and schools to better educate children and adults on the safe use of bicycles and to promote the non-motorized transportation system.
4. SANBAG shall prepare and update the comprehensive map identifying the County's non-motorized transportation system using its in-house GIS capabilities. Maintenance of the maps is also an important element of SANBAG's proposed 511 Traveler Information System.
5. SANBAG shall work with its member agencies to develop a regional way-finding system to assist travelers to identify the non-motorized transportation system. Any such system developed shall be developed in collaboration with local jurisdictions, will afford an opportunity for member agency customization, and promote connectivity to transit facilities, park and ride lots, and other regional activity centers.
6. SANBAG shall work with and encourage member agencies to incorporate non-motorized transportation facilities into general and specific plans as well as provide assistance in identifying design standards that provide for pedestrian- and bicycle-friendly access to transit facilities.
7. SANBAG shall use the NMTP as one component of the overall strategy to reduce greenhouse gas emissions pursuant to SB 375.
8. SANBAG shall work with and encourage transit operators to provide end-of-trip pedestrian and bicycle-serving facilities, such as bike lockers, racks, and capacity on transit vehicles to carry bicycles and better facilitate the integration and use of non-motorized transportation within the regional transportation system.
9. SANBAG shall use this plan as the basis to allocate state, federal, and local funds for delivery of non-motorized transportation improvements. Fund types may include, but are not limited to, federal Transportation Enhancement (TE), Congestion Mitigation and Air Quality (CMAQ), state Bicycle Transportation Account (BTA), and Transportation Development Act (TDA) Article 3 funds.
10. SANBAG shall work with member agencies to coordinate delivery of the NMTP and projects contained in the Nexus Study.
11. SANBAG shall work with member agencies to identify state/federal bicycle and pedestrian infrastructure or planning grant opportunities. When funding opportunities arise, SANBAG shall work to support local jurisdiction grant applications or collaborate with local jurisdictions to directly submit grant applications for projects in the Plan.
12. SANBAG and member agencies shall conduct regular bicycle and pedestrian counts to monitor the effects of implementation of the NMTP. SANBAG shall work to identify funding for the monitoring of Class I, separated shared-use facilities, so that no financial impact is borne

by the local jurisdictions for collection of count information. Counts conducted on Class II and Class III, on-street bicycle facilities, shall correspond with counting for intersections that are both on the non-motorized network and require CMP Monitoring as outlined in the Congestion Management Program. When counts for non-CMP intersections are desired, SANBAG shall be responsible for identifying funding for such counts.

These policies constitute a modest expansion of SANBAG's role in implementing the NMTP. Most of the policy recommendations are incorporated into SANBAG's current activities, although they may not be explicitly stated. All of the proposed policies are consistent with the agency's role as a County Transportation Commission and a Council of Governments. Moreover, SANBAG programs significant state, federal and local funding sources to implement the components of the NMTP, and needs to play an active role in providing for regional non-motorized transportation from that perspective as well.

3.0 Bicycle Planning

The specific recommendations of the NMTP include bicycle facility development such as the completion of a regional bikeway network, provision of end-of-trip facilities, development of a regional way-finding system, and support of educational and promotional programs to be implemented over the next twenty years. These are listed more specifically at the end of Chapter 3. Three sections lead up to the listing of these recommendations:

- 3.1 – Classes of Bikeways
- 3.2 – Types of Bicycle Riders
- 3.3 – Estimates of Commuter Bicycle Trips
- 3.4 – Existing Bicycle Network
- 3.5 – Future Bicycle Network
- 3.6 – Recommendations for the Regional Bikeway System

3.1 Classes of Bikeways

San Bernardino County jurisdictions have made substantial progress in providing at least basic bicycle facilities in most of its subregions. All bikeways adhere to the standards described by the Caltrans Design Manual, the American Association of State Highway Transportation Officials (AASHTO) Guidelines for the Development of Bicycle Facilities, and the Manual of Uniform Traffic Control Devices (MUTCD) published by Federal Highway Administration. There are three classes of bikeways, as described below:

- **Class I Bikeway (Shared Use Path or Bike Path):** A bikeway physically separated from any street or highway. Shared Use Paths may also be used by pedestrians, skaters, wheelchair users, joggers, and other non-motorized users. For an example, see the figure immediately below.



Figure 3.1 – Class I Bikeway Information

- **Class II Bikeway (Bike Lane):** A portion of roadway that has been designated by striping, signaling, and pavement markings for the preferential or exclusive use of bicyclists. For an example, see the graphics immediately below.



Figure 3.2 – Class II Bikeway Information

- **Class III Bikeway (Bike Route):** A generic term for any road, street, path, or way that in some manner is specifically designated for bicycle travel regardless of whether such facilities are designated for the exclusive use of bicycles, or are to be shared with other transportation modes. For an example, see the graphics immediately below.



Figure 3.3 – Class III Bikeway Information

- **Signed Shared Roadway or Signed Bike Route:** A shared roadway that has been designated by signing as a preferred route for bicycle use. These are Class III facilities under the Caltrans Design Standards.

- **Class IV Bikeway (Separated Bikeway):** A Class IV bikeway is for the exclusive use of bicycles and includes a required separation between the bikeway and the through vehicular traffic. The separation may include, but is not limited to, grade separation, flexible posts, inflexible posts, inflexible barriers, or on-street parking. For an example, see the graphics immediately below.



Figure 3.4 – Class IV Separated Bikeway Information

3.2 Types of Bicycle Riders

Despite the advances various cities have made in facilitating bicycling, many individuals still have concerns about the safety of bicycle transportation. Other bikeway plans have used a typology to categorize riders based on their approach to bicycling. A brief description of the four types can be found in below.

Of course there are limitations to any model that puts individuals into categories. The four types are not intended to be rigid characterizations but rather provide insight into potential cycling market segments. A major premise of this plan is that the residents who are described as 'interested but concerned' will not be attracted to bicycle for transportation by the provision of more bike lanes, but may be more willing to ride if a network of low-stress bikeways is provided.

3.2.1 Type 1 - Strong and Fearless

This type of bicyclist (about 1 or 2 percent) will ride anywhere, regardless of the bicycle facility or lack thereof. They are comfortable on busy roads without bike lanes and may – in many circumstances – prefer to have no bicycle facilities at all.

3.2.2 Type 2 - Enthused and Confident

These bicyclists (about 10 percent) are comfortable on busy streets with bike lanes. They are the group that responds to many miles of bike lanes by riding.

3.2.3 Type 3 - Interested but Concerned

'Interested but concerned' bicyclists (about half) include the vast majority of County residents. They may occasionally ride on trails or bicycle boulevards, while on vacation or on an organized group ride. 'Interested but concerned' residents would like to ride more, but are reluctant because they do not feel safe near fast-moving traffic on busy streets, even when bike lanes exist. They would ride if they felt more comfortable on the roadways due to fewer and slower-moving cars or if more car-free alternatives were available.

3.2.4 Type 4 - Not Interested

This type includes approximately a third of residents, who are not going to ride a bicycle for transportation, either because they are uninterested or unable to do so.

3.3 Estimates of Commuter Bicycle Trips

County-level estimates of commuting by bicycle were presented in Chapter 1. City-level estimates of commute trips by bicycle within San Bernardino County are shown in Table 3-1. These statistics are drawn from the American Community Survey, over the period of 2006-2009. The statistics were derived from a survey sample, not the entire population, but were expanded to represent the entire population. Statistics for the unincorporated areas of the County are not included.

The table shows that the percentage of commute trips by bicycle is very low, only 0.4% overall. Only the City of Big Bear Lake had a percentage of greater than 1%. The cities with the highest percentages in the Valley were Chino, Loma Linda, and Redlands.

Table 3-1. City-level Percentage of Daily Commuter Trips by Bicycle
(Source: American Community Survey, 2006-2009)

CITY	TOTAL COMMUTE TRIPS	% TRIPS BY BICYCLE
Adelanto	4,650	0.86%
Apple Valley	19,360	0.05%
Barstow	7,880	0.32%
Big Bear Lake	2,365	1.06%
Chino	26,470	0.81%
Chino Hills	31,770	0.17%
Colton	18,355	0.27%
Fontana	46,235	0.21%
Grand Terrace	5,790	0.43%
Hesperia	21,960	0.39%
Highland	16,595	0.30%

Loma Linda	8,090	0.80%
Montclair	12,250	0.65%
Needles	1,650	0.61%
Ontario	60,920	0.61%
Rancho Cucamonga	60,635	0.21%
Redlands	29,335	0.84%
Rialto	31,540	0.17%
San Bernardino	60,600	0.50%
Twentynine Palms	6,180	0.65%
Upland	31,570	0.25%
Victorville	22,025	0.45%
Yucaipa	1,7035	0.23%
Yucca Valley	5,735	0.00%
TOTAL	548,995	0.40%

Selected California cities were also analyzed as a basis of comparison against statistics for cities in San Bernardino County. For example, Santa Barbara has one of the higher rates at 3.1% of commuting trips by bicycle. This might be thought of as an aggressive goal for some of the cities in San Bernardino County such as Redlands and Loma Linda, each of which has a college/university as a major focal point. Davis, California, which has an extraordinary emphasis on cycling, still has a bicycle commuting percentage of less than 10 percent. The City of Sacramento is marginally over 1 percent. It would be significant achievement for San Bernardino County to double its bicycle commuting percentage over the next 20 years.

3.4 Existing Bicycle Network

3.4.1 Overview

San Bernardino County has some excellent non-motorized facilities already in place for both recreation and commuting. The following describes these assets in detail and their relationship to the NMTP.

The growth of the non-motorized system has been substantial during the past decade. In 2001, the combined total of centerline miles of bicycle infrastructure for all jurisdictions was 53 miles. As of 2011, the combined total of centerline miles of bicycle infrastructure for all jurisdictions is 468 miles. This represents an increase of 415 centerline miles and a 780% growth in the County's bicycle infrastructure.

Subarea maps of existing and proposed bicycle facilities are provided in Figures 3-4 through 3-10. The full set of maps may be referenced at the end of this chapter. Additional information and tabular summaries of existing and proposed route mileage are provided for each individual jurisdiction in Chapter 5.

3.4.2 Existing Regional Non-Motorized Assets

San Bernardino County has some excellent non-motorized facilities already in place for both recreation and commuting. The following describes these assets and their relationship to the NMTP.

Pacific Electric Trail

The Pacific Electric Trail is a shared use path for bicyclists and pedestrians located in the San Bernardino Valley. Once used as a right-of-way for the Pacific Electric Rail Line and bought by SANBAG, this path traverses cities in both Los Angeles and San Bernardino counties. Currently the path is paved from Pomona College in Claremont to the eastern city boundary of Fontana. Rialto is planning on extending it further east.

Santa Ana River Trail

Stretching from the Pacific Ocean in Huntington Beach to the Inland Empire, the Santa Ana River Trail is a long Class I Bikeway that connects three counties along the Santa Ana River. The current terminus of the trail is in the Hospitality District of San Bernardino, but plans are underway to extend it into Redlands and Highland.

Flood Control Channels

There are various flood control channels throughout the County. Through an agreement with the Flood Control District of San Bernardino County's Department of Public Works, bicyclists are allowed to use the access roads adjacent to flood control channels when gates are open. These roads are considered Class I bikeways or share use paths and are an excellent and safe option for the bicycle commuter or enthusiast.

Power Line Corridors

Similar to the flood control channels, paved access roads next to large power lines are legal for cyclists' use when not in use by utility workers or officials from Southern California Edison or the Los Angeles Department of Water and Power. There is no danger of radiation or electrical hazard by bicyclists or pedestrians under power lines.

Cajon Pass Connector – Route 66 Heritage Trail

Although not yet fully realized as a complete Class I Bikeway, the Cajon Pass Connector will someday connect the Victor Valley to the San Bernardino Valley via the Cajon Pass. Once complete, this bikeway will provide a seamless and safe method of bicycle transportation from the Glen Helen area to State Route 138 on the Historic Route 66 (Cajon Boulevard).

Orange Blossom Rail Trail

Just like the Cajon Pass Connector, the Orange Blossom Rail Trail is an incomplete Class I Bikeway. With sufficient funding and planning, this bikeway through Redlands will provide exceptional multimodal connectivity to the nearby Santa Ana River Trail and the planned Redlands Rail.

End-of-Trip Facilities and Bicycle Connections to Transit

Figures 2-1 through 2-7 identified locations of significant bicycle trip destinations. Most of these locations include bicycle racks. Bike lockers exist at several Metrolink stations in San Bernardino County. Selected office buildings may provide showers and facilities to change and store clothes, but the specific locations have not been documented at a comprehensive level. See Chapter 5 local plans for more specific info on end-of-trip facilities. In addition, all Omnitrans buses provide two bicycle racks for easy access/egress of the bus system by cyclists. Metrolink trains allow bicycles to be stowed on-board. This will also be true of the future Bus Rapid Transit network in the City of San Bernardino.

3.5 Future Bicycle Network

In addition to the above-mentioned existing regional assets that span across cities, many jurisdictions have developed their own Class I, Class II, and/or Class III bikeways. Collectively, these represent the bikeways portion of the NMTP. Figures 3-4 through 3-10 showcase these future facilities at the subarea level. Table 3-2 summarizes the total centerline mileage of existing and planned bicycle network by class. These mileage totals represent a summation of those in the individual jurisdiction plans. Because some of the planned facilities represent conversions from one class to another, the total existing plus planned is a slight over-counting of the actual mileage expected when the plan is complete.

Table 3-2. Summary of Existing and Planned Bicycle Network Centerline Mileage
(Note: Total existing plus planned represents a slight over-representation of the future network totals – see text.)

	Class I	Class II	Class III	Total
Existing	78.1	270.1	116.3	464.5
Planned	277.9	756.6	247.6	1282.1
Total	356.0	1026.7	363.9	1746.6

The local jurisdiction plans in Chapter 5 are drawn from the subarea maps and provide a more detailed discussion on specific bikeway facilities, end-of-trip facilities, and project priorities, where appropriate. Chapter 6 addresses design considerations when implementing bicycle facilities. Chapter 7 presents an overall implementation strategy and priorities.

3.6 Recommendations for the Regional Bikeway System

Specific project lists, recommendations, and priorities are contained in the individual jurisdiction bicycle plans in Chapter 5. This section provides recommendations that are regional in nature, with emphasis on the physical infrastructure in San Bernardino County. Chapter 7 presents an implementation strategy that takes these a step further, and provides regional priorities.

1. Deliver the Class I, II and III identified in the subarea maps referenced in Chapter 3. Although the Class I facilities can be considered a backbone bicycle system, there is much more to the network than just Class I facilities. Other types of facilities can also be delivered more quickly and less expensively, improving regional connectivity.

2. Develop better bicycle connectivity between cities and subareas of the County by coordinating the location and staging of network improvements. This must include improved collaboration with Caltrans, given the number of State highways connecting the subareas. Connectivity on Class II and Class III bicycle facilities can be increased by prioritizing the “low-hanging fruit” – parts of the regional system that are low-cost, close gaps in the system, and provide connections to key destinations.
3. Develop a better “sense of a system” through improved signage, markings, and way-finding for both cyclists and pedestrians.
4. Develop an improved inventory of end-of-trip facilities, particularly at transit stations, schools, other public buildings, and major employment centers.
5. Proactively coordinate integration of cycling and walking accommodations with the State’s Complete Streets requirements.
6. Proactively coordinate integration of cycling and walking access accommodations to and from transit stations.
7. Continue safety education and promotion of cycling through schools, newsletters, and public websites.

4.0 Pedestrian Planning

4.1 Issues in Pedestrian Access and Mobility

It is often perceived that pedestrian transportation is essentially a local concern, given the length of most pedestrian trips and the manner in which these trips are usually contained within a given area, whether that area is a schoolyard, a shopping center, a college campus or a downtown business district.

At the same time, federal legislation and funding programs reminds us that regional, state and federal levels of government all have a stake in designing the multi-modal transportation system to serve the needs of all travelers. It is often said that pedestrian planning is a part of “alternative transportation planning,” yet there is no more basic mode of transportation than getting around on foot. Indeed, no trip involving a car, bus, train, airplane or other mode can even begin without a pedestrian journey taking place. Regional transportation facilities such as airports and transit stations must be designed around the needs of the pedestrian if they are to fulfill their mission.

Unfortunately, as American society moved to develop the systems necessary to accommodate the automobile, many of the values associated with pedestrian transportation have been diminished, if not lost. This is not a phenomenon unique to Southern California. As highway and street design standards have evolved over the past fifty years, the problems of insufficient pedestrian access, diminished safety and difficult trip making have been repeated across the country.

City-level statistics on commute trips by walking within San Bernardino County bear this out, as shown in Table 4-1. The percentage of commute trips by walking are drawn from the American Community Survey, over the period of 2006-2009. The statistics were derived from a survey sample, not the entire population, but were expanded to represent the entire population. Statistics for the unincorporated areas of the County are not included.

The table shows that the percentage of commute trips by walking is very low, less than 1% overall. Some of the smaller communities actually show larger walk trip shares, presumably because the work locations and homes are fewer and therefore in closer proximity. However, caution should be exercised in reading too much into the data for the cities with smaller sample sizes. Loma Linda has the highest walk trip percentage in the Valley, at 2.3%. This is consistent with presence of the large hospital and educational complex in Loma Linda. The City of Redlands was next, with 1.7% of commute trips by walking. The City of Big Bear Lake was shown to have the largest walk trip percentage at 7%.

It is not possible for a single regional plan to either identify all the liabilities and shortcomings of the pedestrian environment or to plan and fund their correction. Many of the issues and concerns are appropriately addressed at the local or even neighborhood level. At the same time, this plan can identify priorities for the use of regionally administered funds to meet common regional needs.

For purposes of this plan, the following activities are considered regional priorities for pedestrian planning and project development:

1. Improving pedestrian access to transit;
2. Removing existing barriers to pedestrian travel;
3. Development of regional trails and pathways which provide improved pedestrian access to destinations;
4. Improvement of the pedestrian environment on major regional arterials and at regional activity centers.

Table 4-1. City-level Percentage of Daily Commuter Trips by Walking
(Source: American Community Survey, 2006-2009)

CITY	TOTAL COMMUTE TRIPS	% TRIPS BY WALKING
Adelanto	4,650	1.6%
Apple Valley	19,360	0.8%
Barstow	7,880	2.7%
Big Bear Lake	2,365	7.0%
Chino	26,470	1.4%
Chino Hills	31,770	0.3%
Colton	18,355	1.0%
Fontana	46,235	0.6%
Grand Terrace	5,790	0.2%
Hesperia	21,960	0.2%
Highland	16,595	0.5%
Loma Linda	8,090	2.3%
Montclair	12,250	1.2%
Needles	1,650	4.2%
Ontario	60,920	0.8%
Rancho Cucamonga	60,635	0.6%
Redlands	29,335	1.7%
Rialto	31,540	0.9%
San Bernardino	60,600	1.4%
Twentynine Palms	6,180	1.2%
Upland	31,570	1.0%
Victorville	22,025	0.3%
Yucaipa	1,7035	0.6%
Yucca Valley	5,735	1.0%
TOTAL	548,995	0.9%

4.2 Regional Pedestrian Facility Programs

The following program concepts describe potential elements of a regionally based pedestrian transportation effort:

4.2.1 Transit Access

One of the most significant regional benefits of improved pedestrian access and safety involves the support of local and regional transit systems. All transit agencies rely heavily on pedestrian access as a core of their ridership base, indeed, public transit is a safety net for those citizens who do not have access to an automobile.

It is critical that this core customer base have access to transit service, yet in many, if not most areas of San Bernardino County, there are few efforts being made to ensure that pedestrians have systems which promote safety, continuity, connectivity and accessibility. Local jurisdictions should work cooperatively with transit agencies to assess walking conditions within 600 – 1200 feet of any transit stop. Most transit patrons are willing to walk at least this distance if facilities are present and safe. Local transit systems also have an interest in working with local jurisdictions to ensure that there is an ADA compatible access route to all transit stops, including pads adequate in size to accommodate wheelchair loading systems while maintaining a clear walking path.

In addition, land use codes can do much to ensure that new development serves the needs of transit. In new residential subdivisions, care should be taken to ensure that pedestrians can walk within a reasonable distance to access local transit service. This can be provided by including “pass-through” pathways between cul-de-sac streets and adjacent arterials. While many residential developments minimize vehicular access in an effort to cut down local “cut-through” traffic, these same developments must maintain good pedestrian access to destinations within and adjacent to the development.

Commercial development also can provide a significantly more amenable environment for pedestrians through careful site planning. Orientation of business entrances to the street can make for a quicker pedestrian trip from transit to destination, while inclusion of overhangs, shade, and shelter near transit stops can make for improved and pleasant waiting times for transit patrons. Many communities encourage development of businesses such as newsstands, coffee shops and cafes near major transit stops and centers to make these facilities more active, safer and more pleasant.

A significant initiative of SANBAG and local jurisdictions is to plan for more walkable communities within and around transit station areas. This is being accomplished through the development of the Sustainable Communities Strategy (SCS), which will become part of the SCAG Regional Transportation Plan. The SCS is looking at better ways to plan land use around transit stations and to provide ped/bike connectivity and amenities that encourage non-motorized modes. The SANBAG Long Range Transit Plan provides mapping of existing and future transit alignments and station areas around which this planning may occur. A map of the future LRTP system was presented in Chapter 1.

4.2.2 Preventing and Eliminating Barriers to Pedestrian Travel

Planning for improved pedestrian access is relatively simple, but often overlooked. One needs to simply think about the directions/destinations from/to which people are walking and determine how to accommodate those paths. This is best done at the “prevention stage” through good site planning, to include both internal and external pedestrian circulation. It is more difficult and costly to eliminate barriers once they are there.

But the stage can be set with some overarching principles and guidelines. The document *PEDSAFE: Pedestrian Safety Guide and Countermeasure Selection System* (Federal Highway Administration report FHWA-SA-04-003, September 2004) provides many examples of pedestrian design treatments suitable for use throughout San Bernardino County. Chapter headings include:

- Pedestrian Facility Design: Sidewalks and Walkways, Curb Ramps
- Roadway Design: Bicycle Lanes, Roadway Narrowing, Lane Reduction
- Intersection Design: Roundabouts, Intersection Median Barriers
- Traffic Calming: Curb Extensions, Chicanes, Speed Tables

Information on PEDSAFE may be found at the following link:

<http://www.fhwa.dot.gov/research/deployment/pedsafe.cfm>

4.2.3 Development of Regional Trails and Pathways

From the pedestrian perspective, the development of trails and pathways can provide an important supplement to other local efforts and systems to improve pedestrian facilities. Such facilities, to have a significant pedestrian benefit, must connect numerous destinations and trip origins within reasonable walking distance, provide a unique access not afforded by other street and sidewalk systems and should be a more pleasant and safer place to walk than other existing alternatives.

Many trails utilize existing corridors such as abandoned rail lines, power corridors, pipelines and even limited access rights of way. Other communities have built smaller walkways through downtown areas through dedication of a narrow strip easement on one property edge, allowing development of a pathway system to occur over time as properties develop in a business district.

4.2.4 Providing a Better Pedestrian Environment on Major Regional Arterials and at Activity Centers

Clearly, a number of strong regional and local interests converge at locations with high activity, whether the activity is in the form of auto traffic, pedestrians, or where many business and employers locate. From the regional perspective, the improvement of these corridors and districts can assist transit agencies, business development districts and traditional downtowns.

Many examples exist of improvements to Main Street districts throughout the County. New business developments seek to create a vibrant, busy sense of place in indoor malls and centers; trying ultimately to replicate the environment of the successful downtown street. Such districts are an important amenity to support regional transit efforts, as concentrations of activity allow transit to effectively serve larger numbers of commuters, shoppers and visitors with a more efficient system.

While there are many examples of pedestrian malls that have developed in Southern California in the past 40 years, it is not necessary or obligatory to ban automobiles entirely to create a more attractive downtown or business district. While successful projects such as the 3rd Street Promenade in Santa Monica do exist, similarly successful projects have retained auto access while simultaneously created more pleasant pedestrian environments through expansion of walkways, introduction of more street level activity, preservation of street trees and shade and the promotion of activities such as street fairs and farmers markets to create the energy needed to make these districts a commercial as well as transportation success.

5.0 Local Jurisdiction Plans

5.1 Overview

Chapter 5 represents the heart of the Non-Motorized Plan for bicycle facilities. The chapter contains individualized plans for each of the 25 jurisdictions in San Bernardino County, with emphasis on the bicycle system. The plans all contain the same structure, including the following elements:

- The 2013 total population of the jurisdiction according to the Department of Finance.
- An overview of the jurisdiction, including uniquely tailored commentary about its geography or historical elements.
- A summary of the jurisdiction's existing and proposed land use.
- A map of the jurisdiction's General Plan land use coverage, including information on schools, parks, residential, commercial and industrial land uses.
- A map of the jurisdiction's existing and proposed bicycle facility networks.
- A textual description of the existing non-motorized condition.
- A textual description of the jurisdiction's past investment in non-motorized infrastructure
- A textual description of the jurisdiction's non-motorized priorities, if any.
- Tables that document existing, future and priority bicycle facility projects with class, mileage, and estimated costs.
- A summary table of multi-modal connections.
- Documentation of municipal code pertaining to the provision of non-motorized serving infrastructure, if available.
- A summary of non-motorized serving infrastructure, including bike racks, bike lockers and shower facilities where identified.
- A table with collision information and an analysis as to how the number of collisions relates to the state average.
- Information on jurisdiction safety and education programs related to non-motorized transportation.

One important note while reviewing the local jurisdiction plans relates to the costs used. The cost estimates used to value existing improvements and the cost estimates used to project the cost of future improvements are planning level costs based on a rounded cost per mile assumption. The cost assumption used for Class I facilities is \$1,000,000 per mile, the cost assumption used for Class II facilities is \$50,000 per mile and the cost assumption for Class III facilities is \$15,000 per mile. These cost assumptions were derived from a review of other similar plans and a review of construction averages for the State of California. The cost assumption for Class IV varied with jurisdictions as they reported them since only a few locations are thinking of implementing this Class; for planning only then, these costs are approximated at \$2,000,000 per mile.

All cost estimates are planning level, and do not include feasibility, environmental clearance or right-of-way acquisition. Project-specific factors such as grading, landscaping, intersection modification, path/trail amenities and right-of-way acquisition may increase the actual cost of construction, sometimes significantly. The estimates are primarily used to develop an understanding for the order of magnitude of investment that will be required to implement the plan.

5.2 Local Jurisdiction Plans

The remainder of this chapter presents local jurisdiction non-motorized transportation plans, with an emphasis on bicycle facilities and statistics. The plans are presented in alphabetical order by jurisdiction. Each plan begins on a new page. The following jurisdictions are represented:

- City of Adelanto
- Town of Apple Valley
- City of Barstow
- City of Big Bear Lake
- City of Chino
- City of Chino Hills
- City of Colton
- City of Fontana
- City of Grand Terrace
- City of Hesperia
- City of Highland
- City of Loma Linda
- City of Montclair
- City of Needles
- City of Ontario
- City of Rancho Cucamonga
- City of Redlands
- City of Rialto
- City of San Bernardino
- City of Twentynine Palms
- City of Upland
- City of Victorville
- City of Yucaipa
- Town of Yucca Valley
- County of San Bernardino
- SANBAG

City of Upland

Population

73,957

City Overview

The City of Upland was incorporated on May 15, 1906, after previously being named North Ontario. The City was originally established as an irrigation colony by George and William Chaffey. Upland is located approximately 35 miles west of Los Angeles and immediately below the San Gabriel mountain range. The City provides a gateway to the Los Angeles National Forest and the Mount Baldy recreational area.

Land Use

The northern portion of the City is mostly low-density residential. The steep hillsides leading up to the San Gabriel mountain range make it less appropriate for commercial or industrial development. Most of the existing retail, industrial and office development is located adjacent to the I-10 and SR-210 freeways and the historic Route 66/Foothill Boulevard.

The city has a small downtown area, which is generally bounded by Euclid Ave to the west, Campus Avenue to the east, Arrow Highway to the north and 8th Street to the south. A significant part of the City's future development is planned to be concentrated in this area as it is close in proximity to the Metrolink station and the I-10 freeway. The City is currently developing an updated Downtown Specific Plan.

Existing Conditions:

The growth in the City of Upland's non-motorized system has been spread evenly across Class I, II and III facilities. The City now includes 6.33 miles of Class I, 21.43 miles of Class II and 12.19 miles of Class III facilities for a total of 39.41 miles. Since the last update to the Non-Motorized Transportation Plan, the City has averaged 4 miles of new infrastructure per year.

Growth/Past investment in system

The improvements included in Table 5.120 constitute a significant investment into the non-motorized transportation infrastructure of Upland. Based on planning level estimates, the value of the improvements implemented throughout the City is \$7,576,250.

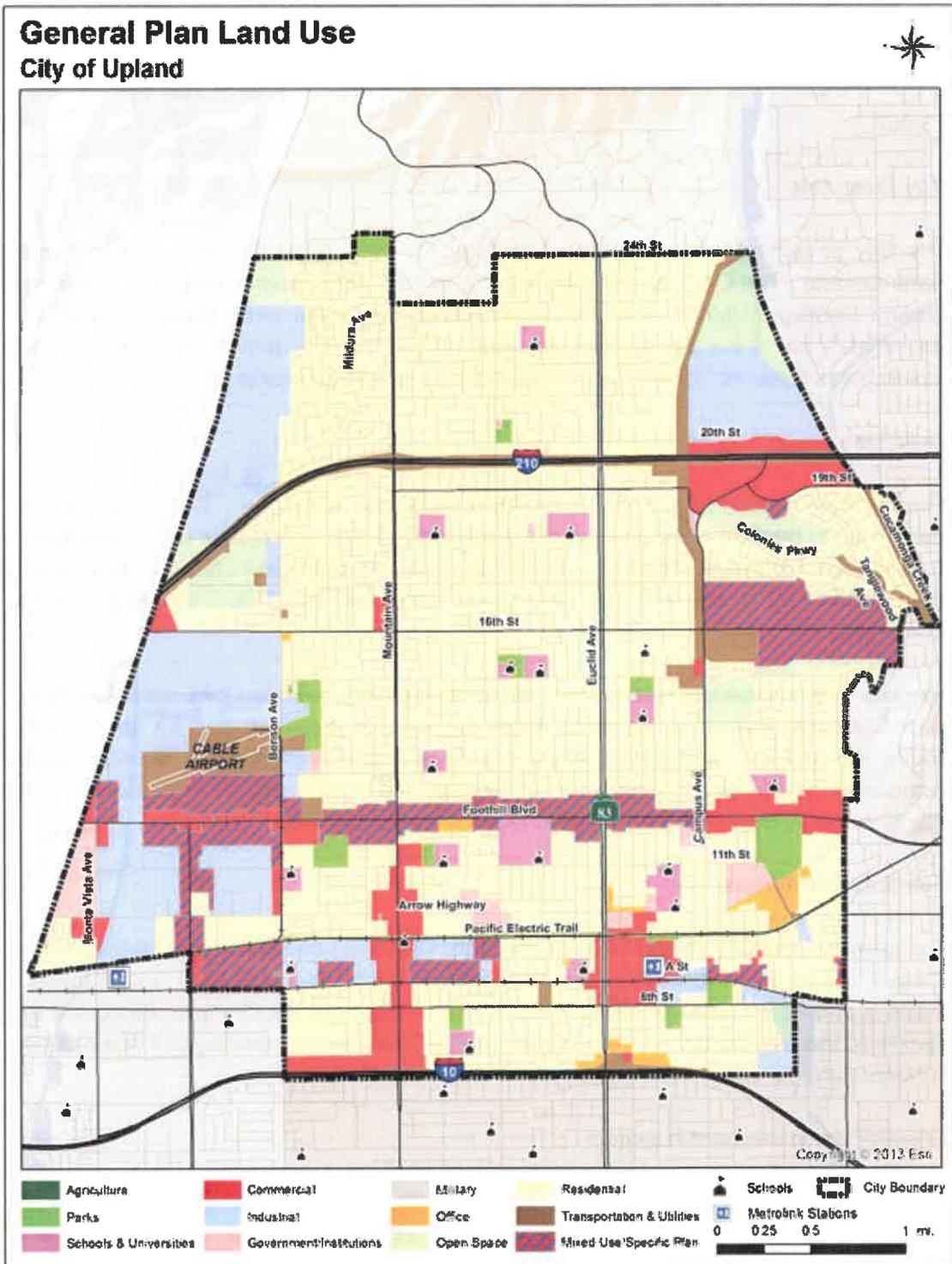


Figure 5.42

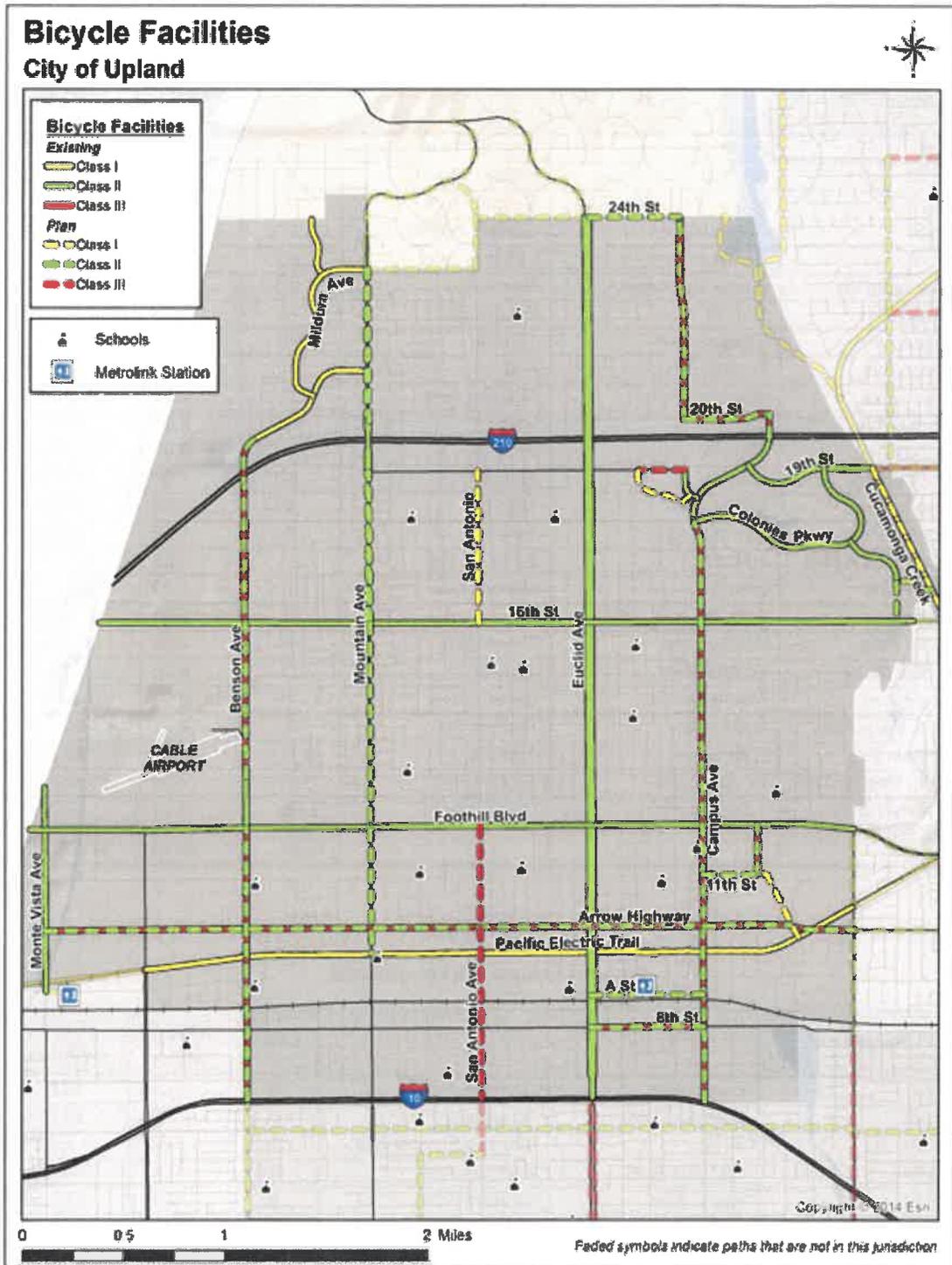


Figure 5.43

Table 5.120
Upland Existing Conditions

Street/Path	From	To	Class	Length (mi.)	Cost Estimate
8th St.	Euclid Ave.	Campus Ave.	III	0.54	\$8,100
16th St.	SR-210	E City Limit	II	4.03	\$201,500
19th St.	850' w/o Campus Ave.	Campus Ave.	II	0.16	\$8,000
19th St.	Campus Ave.	Cucamonga Creek	II	0.65	\$32,500
20th St.	Campus Ave.	Campus Ave.	III	0.42	\$6,300
Arrow Highway	Monte Vista Ave.	Grove Ave.	III	4.00	\$60,000
Benson Ave.	13th St.	Foothill Blvd.	II	0.25	\$12,500
Benson Ave.	Birkdale Ave.	13th St.	III	1.68	\$25,200
Benson Ave.	Foothill Blvd.	I-10	III	1.35	\$20,250
Benson Ave.	Mountain Ave.	Birkdale Ave.	I	0.71	\$710,000
Campus Ave.	18th St.	I-10	III	2.88	\$43,200
Campus Ave.	20th St.	SR-210	III	0.07	\$1,050
Campus Ave.	24th St.	20th St.	III	1.00	\$15,000
Campus Ave.	SR-210	18th St.	II	0.60	\$30,000
Colonies Pkwy.	Campus Ave.	19th St.	II	1.28	\$64,000
Cucamonga Creek	19th St.	Baseline Rd.	I	0.85	\$850,000
Deakin Ave.	24th St.	Mildura Ave.	I	0.29	\$290,000
Euclid Ave.	24th St.	I-10	II	8.61	\$430,500
Foothill Blvd.	W City Limit	Grove Ave.	II	4.08	\$204,000
Hospital Pkwy.	Foothill Blvd.	11th St.	III	0.25	\$3,750
Mildura Ave.	Mountain Ave.	Benson Ave.	I	0.92	\$920,000
Monte Vista Ave.	N City Limit	Richton St.	II	1.01	\$50,500
Mountain Ave.	20th St.	19th St.	II	0.42	\$21,000
Pacific Electric Trail	W. City Limit	E City Limit	I	3.56	\$3,560,000
Tanglewood Ave.	Colonies Pkwy.	Golf Club Dr.	II	0.34	\$17,000
			Total	39.95	\$7,584,350

Table 5.121
Upland Future Improvements

Street/Path	From	To	Class	Length (mi.)	Cost Estimate
8th St.	Euclid Ave.	Campus Ave.	II	0.54	\$27,000
11th St.	Campus Ave.	Hospitality Pkwy.	II	0.26	\$13,000
19th St.	3 rd St.	820' e/o Francis Ave.	III	0.22	\$3,500
20th St.	Campus Ave.	Campus Ave.	II	0.42	\$21,000
24th St.	Euclid Ave.	Campus Ave.	II	0.45	\$22,500
A St.	Euclid Ave.	Campus Ave.	II	0.56	\$28,000
Arrow Highway	Monte Vista Ave.	Grove Ave.	II	4.00	\$200,000
Benson Ave.	Birkdale Ave.	13th St.	II	1.68	\$84,000
Benson Ave.	Foothill Blvd.	I-10	II	1.35	\$67,500
Campus Ave.	18th St.	I-10	II	2.87	\$143,500
Campus Ave.	20th St.	SR-210	II	0.11	\$3,500
Campus Ave.	24th St.	20th St.	II	1.00	\$50,000

Cucamonga Creek Safety Enhancements	9th St.	Baseline Rd.	I	0.84	\$840,000
Hospital Pkwy.	Foothill Blvd.	11th St.	II	0.25	\$12,500
Hospitality Pkwy. Trail	11 th St.	Pacific Electric Trail	I	0.39	\$400,000
Hummingbird Ln.	Tanglewood Ave.	Cucamonga Creek Trail	II	0.18	\$9,000
Mountain Ave.	16th St.	Pacific Electric Trail	II	1.64	\$81,750
Mountain Ave.	19th ST.	16th St.	II	0.74	\$37,000
Mountain Ave.	21st St.	20th St.	II	0.75	\$37,500
San Antonio Ave.	Foothill Blvd.	S. City Limit	III	1.37	\$68,500
San Antonio Ave.	Baseline St.	19th St.	I	1.47	\$1,478,210
Station 4 Trail	19 th /3 rd St.	19 th St.	I	0.36	\$360,000
Tanglewood Ave.	Golf Club Dr./Hummingbird Ln.	16th St.	II	0.19	\$9,500
			Total	21.64	\$3,997,460

Proposed Improvements

The future improvements identified by the City of Upland will upgrade the existing Class III facilities to Class II standards. When complete, the City will have upgraded a total of 12.19 miles of Class III infrastructure to Class II standards, improving the safety to cyclists and reinforcing their place on the City's arterial system.

The City of Upland has identified elements of safety enhancement on the Class I Cucamonga Creek Trail. Improvements will be prioritized by the City Council in the future, possibly as part of the City's General Plan update.

Table 5.122

Priority Improvements

Street/Path	From	To	Class	Length (mi.)	Cost Estimate
8 th St.	Euclid Ave.	Campus Ave.	II	0.54	\$27,000
Campus Ave.	18 th St.	I-10	II	2.87	\$143,500
Cucamonga Creek Safety Enhancements	9 th St.	Baseline Rd.	I	0.84	\$840,000
Hospitality Pkwy Trail	11 th St.	Pacific Electric Trail	I	0.39	\$400,000
San Antonio Ave.	Foothill Blvd.	S. City Limit	III	1.37	\$68,500
			Total	6.01	\$1,479,000

Municipal Code

The City of Upland Municipal Code - 17.22.090 Vehicle trip reduction measures – provides for the following related to non-motorized transportation:

- A. Purpose. The purpose of this section is to promote the use of methods of transportation which are alternatives to the single occupant vehicle. These alternative methods are to be provided for in new development so as to meet congestion management and air quality goals at minimal cost and disruption to citizens, business and industry.
- B. Applicability. Vehicle trip reduction measures shall apply to all new residential and nonresidential development which exceed the thresholds described in subsections (B) (1) through (3) of this section inclusive. Such measures shall be integrated into the existing development review process of the administrative committee and implemented as follows:
1. Multifamily Residential Projects Containing Ten or More Units.
 - a. Bicycle parking facilities such as a bicycle rack or lockers shall be provided at a rate of one per 30 vehicle parking spaces with at least one three-bike rack.
 - b. On-site pedestrian walkways and bicycle facilities to connect each building in a complex to public streets.
 - c. Passenger loading area located close to building entrance(s) shall be provided for projects with 100 or more parking spaces. The loading areas shall spatially be the equivalent to a minimum of five parking spaces.
 - d. Transit improvements such as bus pullouts, bus pads, and bus shelters as determined to be appropriate by the administrative committee in cooperation with Omnitrans.
 2. Single-Family Residential Projects Containing 500 or More Units. A telecommuting center shall be developed or contributions toward development of such a center on site shall be made to the reasonable satisfaction of the community development director.
 3. Nonresidential Projects.
 - a. Bicycle parking facilities such as bicycle racks or lockers shall be provided at a rate of one per 30-vehicle parking spaces with at least one bicycle rack capable of holding three bicycles.
 - b. On-site pedestrian walkways and bicycle facilities to connect each building in a complex to public streets.
 - c. Passenger loading area located close to building entrance(s) shall be provided for projects with 100 or more parking spaces. The loading areas shall spatially be the equivalent to a minimum of five parking spaces.
 - d. A minimum of one shower facility for persons walking or bicycling to work for each project which meets the following thresholds:

Commercial	250,000 square feet
Industrial	325,000 square feet
Office	125,000 square feet
Hotels and motels	250 rooms

End of Trip Facilities

The City of Upland has bike racks dispersed throughout the City, typically at retail centers, schools and multi-unit housing complexes.

Multimodal Connectivity

Table 5.123

Location of Multi-Modal Connections

Facility	Facility Type	Facility Location
Upland Metrolink Station	Train Station	Downtown Upland
City-wide Bus Stops	Bus Stops	Throughout City

Collisions Involving Bicyclists

Table 5.124

Data for Collisions Involving Bicyclists

Parameter	Collision Rate
Total # of Bicycle Collisions from 2005-2009	96
Total # of Bicycle Fatalities from 2005-2009	1
Average # of Bicycle Collisions Per Year	19.2
Average Bicycle Collision Rate per 1000/year ¹	0.26

Notes:

1. Rate is calculated using SWITRS collision data and population figures by the California Department of Finance

Safety and Education Programs

The City of Upland does not currently participate in any bicycle safety or education programs, but the City does work closely with the Upland Unified School District in its Safe Routes to School Program.

6.0 Design Guidelines

This chapter provides details on the recommended design and operating standards for the San Bernardino County Bikeway System.

The Caltrans Design Manual, Chapter 1000 – Bikeway Planning and Design establishes the standards for bicycle facility design within the state of California. These standards are, for the most part, consistent with the American Association of State Highway and Transportation Officials (AASHTO) Guidelines for the Development of Bicycle Facilities. The Caltrans standards provide the primary basis for the design recommendations that follow.

6.1 Definitions

The following section summarizes key operating and design definitions.

- **Bicycle:** A device, upon which any person may ride, propelled exclusively by human power through a belt, chain, or gears, and having two wheels in a tandem arrangement.
- **Class I Bikeway (Shared Use Path or Bike Path):** A bikeway physically separated from any street or highway. Shared Use Paths may also be used by pedestrians, skaters, wheelchair users, joggers, and other non-motorized users. For an example, see the figure immediately below.



Figure 6.1 – Class I Bikeway Information

Class II Bikeway (Bike Lane): A portion of roadway that has been designated by striping, signaling, and pavement markings for the preferential or exclusive use of bicyclists. For an example, see the graphics immediately below.



Figure 6.2 – Class II Bikeway Information

Class III Bikeway (Bike Route): A generic term for any road, street, path, or way that in some manner is specifically designated for bicycle travel regardless of whether such facilities are designated for the exclusive use of bicycles, or are to be shared with other transportation modes. For an example, see the graphics immediately below.



Figure 6.3 – Class III Bikeway Information

Signed Shared Roadway or Signed Bike Route: A shared roadway that has been designated by signing as a preferred route for bicycle use. These are Class III facilities under the Caltrans Design Standards.

Class IV Bikeway (Separated Bikeway): A Class IV bikeway is for the exclusive use of bicycles and includes a required separation between the bikeway and the through vehicular traffic. The separation may include, but is not limited to, grade separation, flexible posts, inflexible posts, inflexible barriers, or on-street parking. For an example, see the graphics immediately below



Figure 6.4 – Class IV Separated Bikeway Information

6.2 Bicycle Design Recommendations

The following guidelines present the recommended minimum design standards and other recommended ancillary support items for shared use paths, bike lanes, and signed shared roadways. All bikeways should meet minimum Caltrans/AASHTO standards and/or the Manual on Uniform Traffic Control Devices (MUTCD). Where possible, it may be desirable to exceed the minimum standards for bike paths or bike lane widths, signage, lighting, and traffic signal detectors. In cases where Caltrans and AASHTO guidelines conflict, Caltrans Design Standards will take precedence.

6.2.1 Class I Bike Path Facilities

1. All shared use paths should generally conform to the design recommendation by Caltrans/AASHTO/MUTCD.
2. Class I bike paths should generally be designed as separated facilities away from parallel streets. They are commonly planned along rights-of-way such as waterways, utility corridors, flood control access roads, railroads, and the like that offer continuous separated riding opportunities. Special signage to separate different uses may be installed as per MUTCD guidelines seen in the figure below.

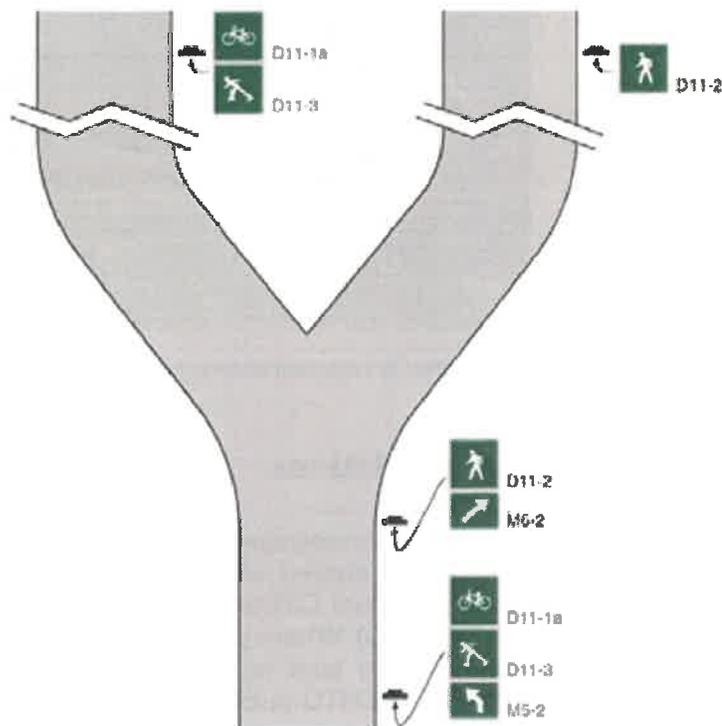


Figure 6.5 – Mode-specific Guide Signs for Shared-use Paths

3. Bike paths should have a minimum of eight feet of pavement, with at least two feet of unpaved shoulders for pedestrians/runners, or a separate tread way where feasible. Paved width of twelve feet is preferred. Direct pedestrians to right side of pathway with signing and/or stenciling.
4. Multi-use trails and unpaved facilities that serve primarily a recreation rather than a transportation function and will not be funded with federal or state transportation dollars may not need to be designed to Caltrans/AASHTO/MUTCD standards.
5. Both AASHTO and Caltrans recommend against using most sidewalks for bike paths. This is due to conflicts with driveways and intersections. Where sidewalks are used as bike paths, they should be placed in locations with few driveways and intersections, should be properly separated from the roadway, and should have carefully designed intersection crossings.
6. Shared use path crossings of roadways require preliminary review. A prototype design is presented in the abovementioned Definitions section.
7. Crossings of roadways, other than at intersections, should be carefully engineered to accommodate a safe and visible crossing for users. The design needs to consider the width of the roadway, whether it has a median, and the roadway's average daily and peak-hour traffic volumes. Crossings of low-volume streets may require simple stop signs. Generally speaking, bike paths that cross roadways with Average Daily Trips

(ADTs) over 15,000 vehicles will require signalization, grade separation, flashing LED beacons, crossing islands, other devices, or a combination of such features. Roundabouts can provide desirable treatment for a bike path intersecting with roadways where the bike path is not next to a parallel street.



Figure 6.6 – Combined Bike/Pedestrian Crossing Sign

8. Landscaping should generally consist of low water-consuming native vegetation and should have the least amount of debris.
9. Lighting should be provided where commuters will likely use the bike path in the evenings.
10. Barriers at pathway entrances should be clearly marked with reflectors and be ADA accessible (minimum five feet clearance).
11. Bike path construction should take into account vertical requirements, the impacts of maintenance, and emergency vehicles on shoulders.
12. Provide adequate trailhead parking and other facilities such as restrooms, and drinking fountains at appropriate locations.

6.2.2 Class II Bike Lane Facilities

The following guidelines should be used when designing Class II bikeway facilities. These guidelines are provided by the Caltrans Highway Design Manual, Chapter 1000, AASHTO, MUTCD, and the Caltrans Traffic Manual.

1. Class II Bike Lane facilities should conform to the minimum design standard of five feet in width in the direction of vehicle travel adjacent to the curb lane. Where space is available, a width of 6 to 8 feet is preferred, especially on busy arterial streets, on grades, and adjacent to parallel parking.

2. Under certain circumstances, bike lanes may be four feet in width. Situations where this is permitted include the following.
 - Bike lanes located between through traffic lanes and right turn pockets at intersection approaches. See Figure 6.8.
 - Where there is no parking, the gutter pan is no more than 12” wide, and the pavement is smooth and flush with the gutter pan.
 - Where there is no curb and the pavement is smooth to the curb.
3. “Bike Lane” signage, as shown directly below, shall be posted after every significant intersection along the route of the bike lane facility. Directional signage may also accompany this sign to guide bicyclists along the route. If a bike lane exists where parking is prohibited, “no parking” signage may accompany bike lane signage.



Figure 6.7 – Bike Lane Sign

4. Bike lanes should be striped with a solid white stripe of width at least 4 inches and may be dashed up to 200 feet before the approach to an intersection. This design of a dashed bike lane allows for its dual use as a right-turn pocket for motor vehicles.
5. Stencils shall also be used within the lane on the pavement that read “bike lane” and include a stencil of a bicycle with an arrow showing the direction of travel. See the figure below.



Figure 6.8 – Bike Lane Markings

6. Bike lanes with two stripes are more visible than those with one and are preferred. The second stripe would differentiate the bike lane from the parking lane where appropriate.
7. Where space permits, intersection treatments should include bike lane 'pockets' as shown in the figure below.



Figure 6.9 – Bike Lane Pocket

8. Loop detectors that detect bicycles should be installed near the stop bar in the bike lane at all signalized arterial/arterial, arterial/collector, and collector/collector intersections where bicycles are not reasonably accommodated. The location of the detectors should be identified by a stencil of a bicycle and the words "Bicycle Detector". Signal timing and phasing should be set to accommodate bicycle acceleration speeds. Please see the figure below.

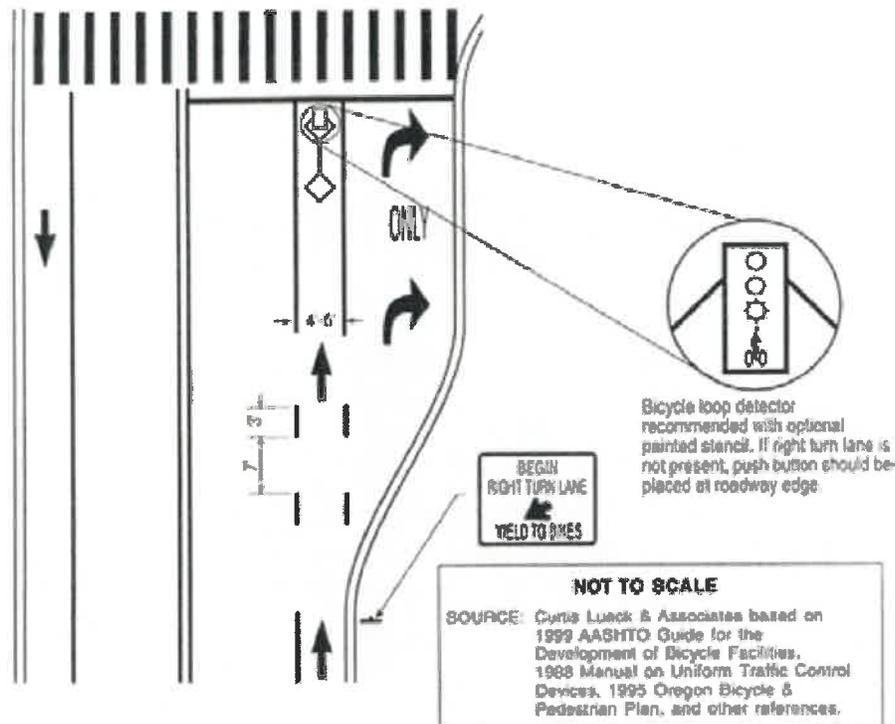


Figure 6.10 – Bike Lane Treatments at Intersection

9. Bicycle-sensitive loop detectors are preferred over a signalized button specifically designed for bicyclists.
10. Bike lane pockets between right turn lanes and through lanes should be provided wherever available width allows and where right turn volumes exceed 150 motor vehicles per hour.
11. Where bottlenecks preclude continuous bike lanes, they should be linked with bikeway route treatments.

6.2.3 Class III Bike Route Facilities

Bike routes have been typically designated as simple signed routes along street corridors, usually local streets and collectors, and sometimes along arterials. With proper route signage, design, and maintenance, bike routes can be effective in guiding bicyclists along a route suited for bicycling without having enough roadway space to provide a dedicated Class II bike lane.

Class III Bike Routes can be designed in a manner that encourages bicycle usage, convenience, and safety. There are a variety of other improvements that can enhance the safety and attraction of streets for bicyclists. Bike routes can become more useful when coupled with such techniques as the following:

- Route, directional, and distance signage

- Wide curb lanes
- Sharrow stencils painted in the traffic lane along the appropriate path of where a bicyclist would ride in the lane
- Accelerated pavement maintenance schedules
- Traffic signals timed and coordinated for cyclists (where appropriate)
- Traffic calming measures

The following design guidelines should be used with the implementation of new Class III Bike Route facilities in the SANBAG region.

Signage

Proper “Bike Route” signage, as shown in the figure below, should be posted after every intersection along the route of the bikeway. This will inform bicyclists that the bikeway facility continues and will alert motorists to the presence of bicyclists along the route. Directional signage may accompany this sign as well to guide bicyclists along the route.



Figure 6.11 – Bike Route Sign

The sharrow stencil is a way to enhance the visibility and safety of new Class III Bike Route facilities. The stencil should be placed outside of on-street vehicle parking to encourage cyclists to ride away from parked cars' open doors. They should also be placed at one or two locations on every block. See below.

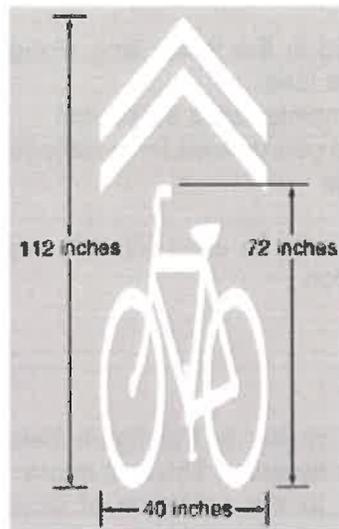


Figure 6.12 – Sharrow Stencil Guidelines

In the case where a lane is too narrow for motorists and cyclists to operate side-by-side, the following sign can be used.



Figure 6.13 – Full Lane Shared Use Sign

Bicycle Boulevards

Bicycle boulevards are Class III bikeways that prioritize bicycles through the use of diverters and other traffic controls. Bicycle boulevards are to be implemented on local streets, generally with fewer than 3,000 vehicles per day, through a combination of traffic calming, intersection treatments, and signing. Bicycle lanes (Class II) are normally not used on a bicycle boulevard, thus little or no parking removal is proposed. The implementation of bicycle boulevards should not result in significant traffic diversion onto other local streets.

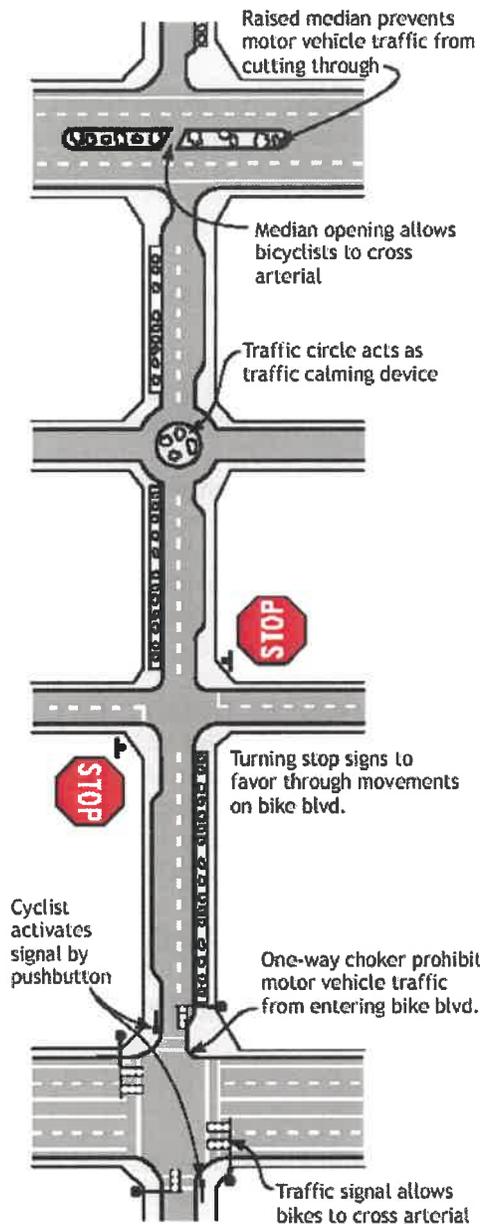


Figure 6.14 – Bike Boulevard Specifications

Bicycle boulevards are most effective when a grid system is in place so motor vehicles can use a parallel route and cyclists can follow a bike boulevard to within a block or two of their destination. Special bicycle stencils, signs, and road treatments are used on bicycle boulevards, as seen in the figure above. Stop signs are often turned on these roadways to prevent cyclists from having to stop at each intersection, and signals are installed at busy intersections to allow safe cyclist crossings.

6.2.4 Class IV Separated Bikeway Facilities

Design elements for these facilities are provided from Caltrans DIB 89-01. Further guidance can be found in CA MUTCD, Caltrans Highway Design Manual (HDM), and the California Vehicle Code (CVC) where noted. The design criterion is presented graphically in subsection 6 here under this subheading.

1. Vertical Element Separations

The bikeway vertical element separation shall be at least one of the following to discourage the intrusion of motor vehicles into the bikeway:

- a. Grade Separation: A vertical alignment that is on a different elevation from the adjacent roadway. The horizontal alignment may also be separate from the roadway.
- b. Flexible Posts: Class 1 Flexible Posts or similar. See the CA MUTCD Part 3. A 10-foot to 20-foot on center spacing should be used.
- c. Inflexible Physical Barrier: Barrier, railing, landscape planters or similar. A 10-foot to 20-foot on center spacing or continuous inflexible physical barrier should be used. These items should include signs/markers per the CA MUTCD Part 2.
- d. On-Street Parking: Parking allowed all times of the day, except for maintenance. If continuous inflexible physical barriers, raised island or curb/dike are used in the buffer, an opening should be such that a 5-foot minimum clear width is provided for pedestrians to access their vehicle and the sidewalk. Also, this placement should be designed to accommodate drainage. In the case of a separated bikeway on a hill, a curb or dike is required in order for the wheels of parked vehicles to be turned against, per CVC 22509.
- e. Raised Island: Raised channelization islands that may include landscaping and signs/markers per the CA MUTCD Part 2. Curb, dike or wheel stops (i.e., parking bumpers) may also be used. Drainage design for runoff is also needed.

2. Separation Width

The separation includes a width or buffer:

- a. Grade Separation: For a separated bikeway on the same grade as a sidewalk, the separated bikeway separation width should be 1.5 feet minimum including the curb width (which may include landscaping), and 3 feet minimum with parking to account for vehicle doors. Note, this portion of the sidewalk can no longer be used by pedestrians. If the separated bikeway is in the roadbed and is raised, the vertical taper occurs in the buffer between the separated bikeway and the vehicular traffic lanes. The vertical taper is included in the buffer width of 3 feet preferred, with 2 feet being the minimum where there is no parking. With parking this width should be 3 feet minimum and 5 feet with accessible parking. If no parking, the buffer includes either flexible posts, inflexible physical barrier or a raised island because the vertical taper itself may be too subtle to be recognized by drivers; these are not required with parking. See below for raised separated bikeway and vertical taper guidance.

- b. Flexible Posts: The flexible posts should be placed in the center of a marked buffer that is 3 feet wide preferred, with 2 feet being the minimum width. For the separated bikeway on a sidewalk, the separation may include the flexible posts 1.5 feet minimum from face of curb.
- c. Inflexible Physical Barrier: An inflexible physical barrier should be used in lower speed environments (where the posted speed is 35 miles per hour or less). An inflexible physical barrier should be placed in a marked buffer of 3 feet wide preferred, with 2 feet minimum width. In higher speed environments a concrete barrier should be used. On a sidewalk, the separation may include the inflexible physical barrier 1.5 feet minimum from face of curb.
- d. On-Street Parking: A marked buffer between the on-street parking and the separated bikeway should be a minimum width of 3 feet. However, at on-street accessible parking the minimum width is 5 feet. The flexible posts, inflexible physical barrier or raised island may be included.
- e. Raised Island: Raised islands may be between the separated bikeway and vehicular traffic or parking. These should be 3 feet preferred if no parking is allowed, with 2 feet being the minimum width; 1-foot if used with flexible posts. Three feet is the minimum width with parking; 5 feet with accessible parking.

3. Separated Bikeway Width

Separated bikeway width is designated by the clearance between markings, inflexible physical barriers, bridge barriers or railings, and curbs. Also, consideration for maintenance, such as street sweeping, snow removal, and debris removal from de-icing practices should be part of the decision for the width selected. Anticipated bicycle volume, need for passing, bicycle commuting route, and availability of right-of-way are some of the factors where the separated bikeway width may exceed the minimum or preferred stated below:

- a. The separated bikeway clear width should be 7 feet preferred, with 5 feet being the minimum width for one-way travel when adjacent to a roadway. For two-way travel, the same width as a Class I Bikeway (bike path) should apply. On a structure, the same width as a Class 1 Bikeway should also apply. See HDM Index 1003.1 for more information. When located at accessible parking or a bus stop, the separated bikeway minimum width should be 4 feet. See the CA MUTCD Part 9 for additional guidance on longitudinal pavement markings and the symbol marking.

4. Separated Bikeway Approach Tapers

Separated bikeway approach tapers will occur primarily at intersections, but may occur at other locations depending on the presence of traffic signal hardware, etc. For example, reducing the separated bikeway width may be required due to the presence of accessible parking, bus stops, or transit stations:

- a. A 10:1 separated bikeway approach taper transition is preferred, with 5:1 being the minimum.

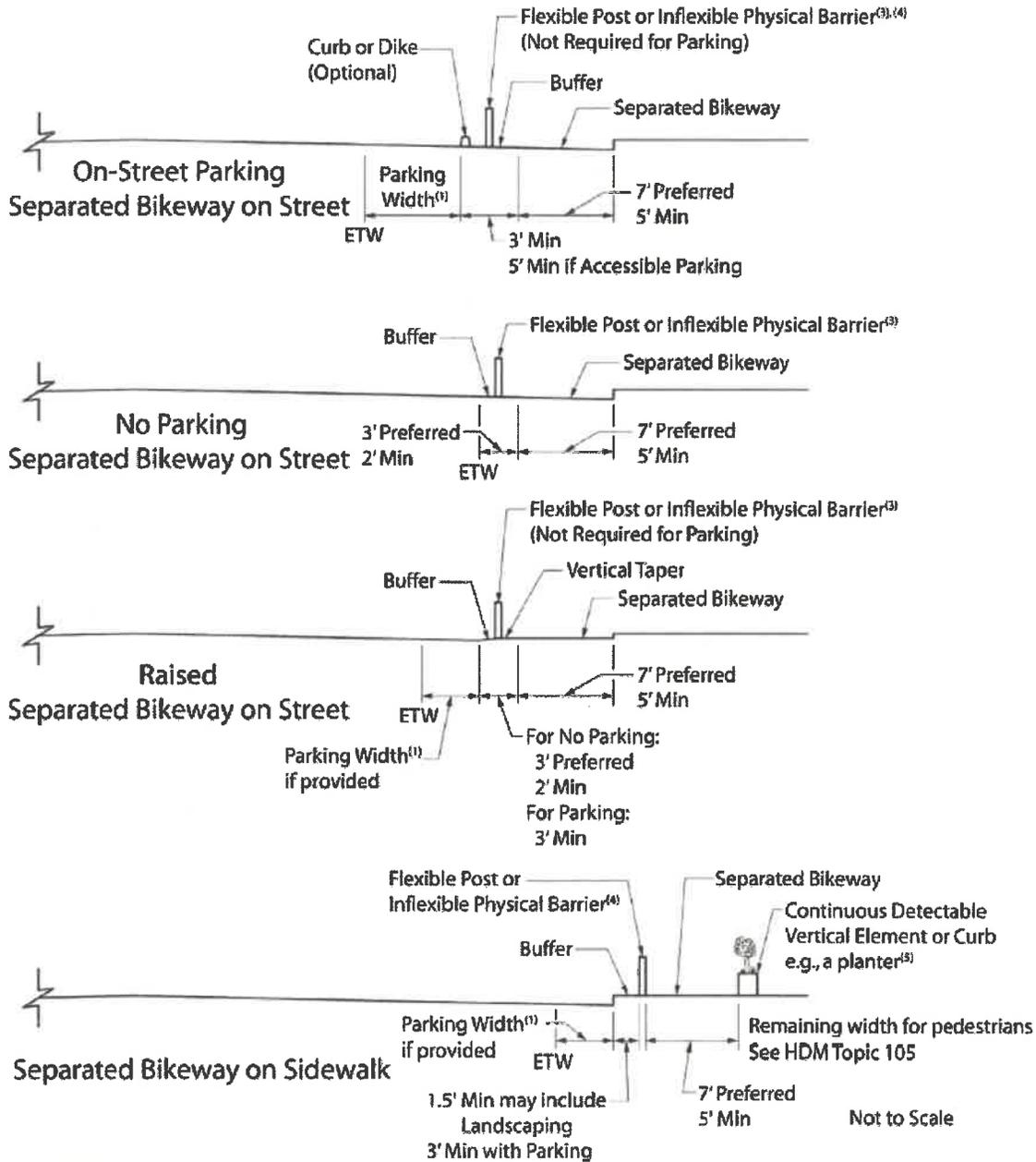
5. Raised Separated Bikeways

If the separated bikeway is to be raised, it should be designed to accommodate drainage. Also, the transition from the bikeway to the roadway may be designed to allow the bicyclist to enter the adjacent traffic lanes:

- a. A raised separated bikeway should be elevated 3 inches minimum above the finished grade, but no higher than the adjacent curb in order to allow drainage towards the street unless some other drainage design is implemented.
- b. A vertical tapered edge should be 4:1 or flatter occurring in the marked buffer.

6. Design Elements Diagram

Typical Class IV Bikeway (Separated Bikeway) Cross Sections



NOTES:

- (1) See CA MUTCD Section 3B.19 for parking guidance.
- (2) For separated bikeway marking and signing guidance, see the CA MUTCD Part 9.
- (3) May be a raised island in lieu of flexible posts or inflexible physical barriers.
- (4) Flexible posts or inflexible physical barriers may be omitted.
- (5) Periodic openings should be provided for bicyclists to access buildings.

6.2.5 Numbering Bikeways

A numbered bike route network may be devised as a convenient way for bicyclists to navigate through the valley much the way the numbered highway system guides motorists efficiently through the roadway network. This could be used on all classes of bikeways. An example of a numbered bikeway sign is shown in figure below.



Figure 6.15 – Numbered Bikeway Signs

Destination signs add value to bike routes and assist cyclists to develop a mental map of the route system. Arrows pointing to “Downtown,” “Mojave Narrows Regional Park - 2.5 miles” or “CSU – San Bernardino” should be a standard part of the bikeway network. Destination signs should be placed at the intersection of bikeways to notify cyclists where each bike route goes.

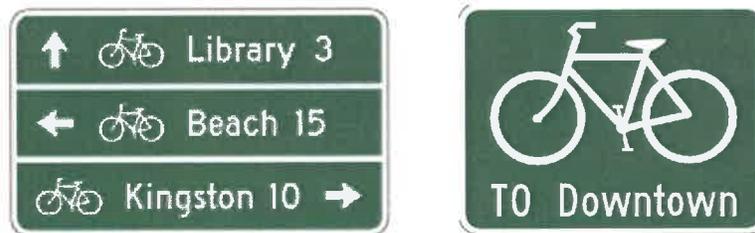


Figure 6.16 – Bicycle Destination Signs

6.2.6 Rumble Strips

Rumble strips are provided to alert motorists that they are wandering off the travel lanes onto the shoulder. They are most common on long sections of straight freeways in rural settings, but are also used on sections of two-lane undivided highways. Early designs placed bumps across the entire width of the shoulder, which is very uncomfortable for cyclists.

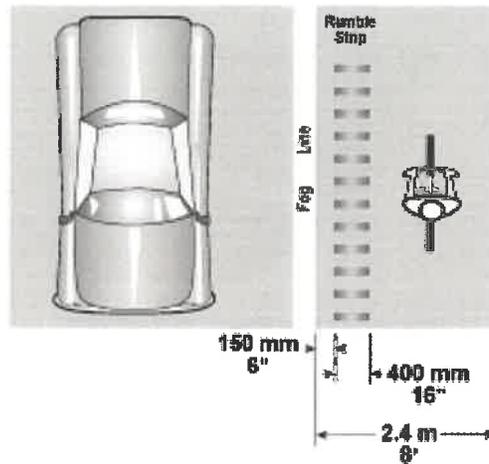


Figure 6.17 – Rumble Strip

A newer rumble strip design is more bicycle-friendly: 400 mm (16") grooves are cut into the shoulder, 150 mm (6") from the fog line. On a 2.4 m (8 ft) shoulder, this leaves 1.8 m (6 ft) of usable shoulder for bicyclists.

6.2.7 Drainage Gates

Care must be taken to ensure that drainage gates are bicycle-safe. If not, a bicycle wheel may fall into the slots of the grate causing the cyclist to fall. Replacing existing grates or welding thin metal straps across the grate perpendicular to the direction of is required. These should be checked periodically to ensure that the straps remain in place.

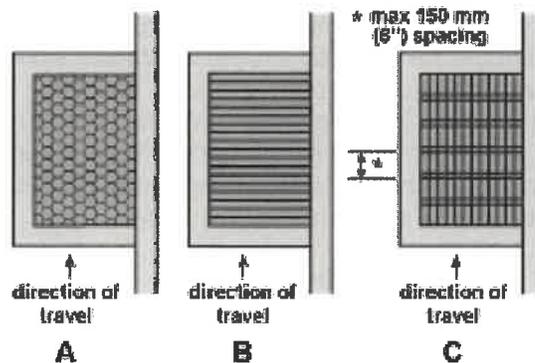


Figure 6.18 – Bike Safe Grates

The most effective way to avoid drainage-grate problems is to eliminate them entirely with the use of inlets in the curb face (type CG-3).

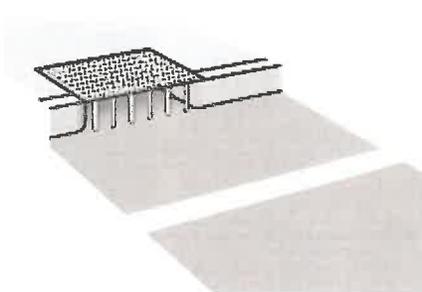


Figure 6.19 – Inlet Flush in the Curb Face

If a street-surface grate is required for drainage (types G-1, G-2, CG-1 and CG-2), care must be taken to ensure that the grate is flush with the road surface.

Inlets should be raised after a pavement overlay to within 6 mm (1/4") of the new surface. If this is not possible or practical, the pavement must taper into drainage inlets so they do not cause an abrupt edge at the inlet.

6.2.8 Extruded Curbs

These create an undesirable condition when used to separate motor vehicles from cyclists: either one may hit the curb and lose control, with the motor vehicle crossing onto the bikeway or the cyclist falling onto the roadway. At night, the curbs cast shadows on the lane, reducing the bicyclist's visibility of the surface. Extruded curbs make bikeways difficult to maintain and tend to collect debris. They are often hit by motor vehicles, causing them to break up and scatter loose pieces onto the surface.

6.2.9 Reflectors & Raised Pavement Markers

These can deflect a bicycle wheel, causing the cyclist to lose control. If pavement markers are needed for motorists, they should be installed on the motorist's side of the stripe, and have a beveled front edge. The use of raised pavement markers has been restricted or prohibited by several jurisdictions in recent years, including Washington State. Provisions can be made for their use in certain circumstances, including lane tapers, on uphill edgelines with 50' separation between installations, and where a specific engineering study concludes that the benefit of the installation to correct a demonstrable problem at a given site.

6.2.10 Sidewalks as Bicycle Facilities

The use of sidewalks as bicycle facilities is not encouraged by AASHTO, even as a Class III bike route, and may be completely illegal in some jurisdictions across the country. There are exceptions to this rule: while in residential areas, it is true that sidewalk riding by young children too inexperienced to ride in the street is common. With lower bicycle speeds and lower auto speeds, potential conflicts are somewhat lessened, but still exist. But it is inappropriate to sign these facilities as bikeways. Bicyclists should not be encouraged (through signing) to ride facilities that are not designed to accommodate bicycle travel.

Sidewalks can be used for short distances to make connections between off-street shared use paths and other facilities when such routing provides safer and more direct access than other available options.

6.2.11 Roadway Shoulder Evaluation

In areas where roadways have or will be developed with full curb and gutter, the provision of bikeways most often takes the form of striped bike lanes or signed bike routes. On roadways without curb and gutter, which is most often either a county or state road or highway in a rural, unincorporated, or developing area, shoulders provide both a place for bicyclists but also often for pedestrians and a breakdown lane for motor vehicles.

Many roads in the County, especially older roads and those carrying moderate to low traffic volumes, have little or no shoulders. Modern highways and newer roads are typically constructed with shoulders meeting current standards. It is the roadways with no or limited shoulders that present a challenge to local jurisdictions. The major obstacle to retrofitting these roads with adequate shoulders is cost, which in turn is related to:

1. the high number of road miles in the County,
2. the presence of adjacent drainage ditches, utility poles, and other obstacles making construction expensive,
3. lack of right of way, in some cases, and
4. the need to reconstruct roadways to give the shoulder structural integrity.

6.2.12 Shoulder Width

The width of a new or retrofitted shoulder is, in some cases, different for motor vehicle safety than for bicycle safety. For example, while a 3 meter wide (9.8 feet) shoulder is often preferable for vehicle safety, 1.2 meter (4 feet) wide shoulders are often sufficient for bicycle use. According to AASHTO, the most important features to provide for bicyclists on roadways are:

- Paved shoulders
- Wide outside traffic lane (4.2m minimum) if no shoulder
- Bicycle-safe drainage grates
- Adjusting manhole covers to the grade
- Maintaining a smooth, clean riding surface

The widened shoulder will generally be more accommodating in rural circumstances. Where it is intended that bicyclists ride on shoulders, smooth paved shoulders should be provided and maintained. Shoulder width should be a minimum of four (4) feet wide (1.2 meters) when intended to accommodate bicycle travel. Adding or improving shoulders can often be the best way to accommodate bicyclists in rural areas, and they also benefit motor vehicle traffic.

Shoulders constructed for motor vehicle purposes obviously will also benefit bicyclists. This section addresses the provision of shoulders to benefit bicyclists, which means that they (a) may or may not be constructed as part of a roadway paving or repaving project, (b) should be on those segments of the State Bicycle System offering the greatest benefit to bicyclists, and (c) will also benefit motorists and therefore not necessarily funded strictly with bicycle funds. In other words, shoulders will always benefit bicyclists and motor vehicles, and should be considered joint projects. Bicycle funds should be used on shoulders where they provide the greatest benefits to bicyclists.

Several other issues are important to address in relationship to shoulder improvements. First, while shoulders can frequently be widened, narrow bridges represent a potentially worse hazard because there is no escape zone for bicyclists or vehicles. Second, while shoulders always benefit bicyclists, they are especially critical in areas where there is limited motorist visibility, such as around sharp curves, where a vehicle will be surprised to find a bicycle in the roadway. Third, shoulders are always the repository of gravel and debris swept naturally by vehicle traffic, and need to be maintained on a routine basis to be usable by bicyclists. Fourth, in some cases shoulders can be 'created' simply by re-striping the existing pavement, narrowing travel lanes, or shifting lane striping. Finally, in some special circumstances, parallel pathways may supplement (but not replace) shoulders for bicycle traffic.

Wherever possible, new roadway shoulders should be constructed to AASHTO standards. AASHTO identifies a shoulder width of 3 meters (9.8 feet) for roadways with higher traffic volumes. "In difficult terrain and on low-volume highways, (...) the minimum shoulder width of .6 meters (about 2 feet) should be considered and a 1.8 to 2.4 meter width (5.9 feet to 7.8 feet) would be preferable." (p. 338). However, the cost to retrofit many of the state highways in California (and San Bernardino County), especially given the rugged topography and high number of road miles, means that narrower shoulders are a more practical solution. In areas of rugged topography or other constraints, wide shoulders are simply not practical except where there are appreciable traffic volumes. The final decision on shoulder width rests with the reasonable judgment of a licensed engineer.

Any additional shoulder width, even if it is .6 meter (about 2 feet), will benefit bicyclists. In some very constrained areas, or where motor vehicle and bicycle traffic is expected to be low, minimal shoulders between .6 and 1.2 meters (2 and 4 feet) in width are preferable to no shoulders.

Categories of Improvements

While there are a wide variety of roadway settings that have a major impact on cost and feasibility of shoulders, there are four basic categories that describe the range of shoulder improvements (see Figures 5.1, 5.2, and 5.3). It is assumed that all new roadways or roadways with curb and gutter in developed areas will be developed as bike lanes or signed bike routes.

Type 1: New 1.2 meter (4 feet) wide shoulders

Constructed in relatively level terrain, no right of way needed, minor ditch relocation, and minor utility pole relocation. Includes new sub-base, new striping, pavement, striping, and signing.

Cost: \$150,000/mile

Type 2: New 1.2 meter (4 feet) wide shoulders

Constructed in moderate terrain, some moderate cuts and fills, some drainage ditch and utility relocation, new striping, and no right of way required.

Cost: \$350,000/mile

Type 3: New 0.6 to 1.2 meter (2 to 4 feet) wide shoulders

Constructed in rugged terrain, extensive grading, some new retaining wall, new striping, guardrails, no right of way required, and moderate utility and drainage ditch relocation or improvements.

Cost: \$700,000/mile

Type 4: Road Reconstruction to 9.6 meters (32 feet) with minimum 1.2 meter (4 feet) wide shoulders

Where a roadway warrants improvements based on traffic volumes or is being re-constructed due to structural deficiencies, the entire roadway will be constructed rather than simply adding shoulders of any width. While this is a costly approach and would probably be funded as part of a larger roadway project, it avoids long term problems with settling between the roadway and shoulder that can pose a hazard to bicyclists. Cost estimate assumes level to moderate terrain, with no right of way required but some utility and drainage ditch relocation.

Cost: \$500,000/mile

Cost

Cost is the single limiting factor to constructing roadway shoulders. Cost in turn is directly related to the adjacent terrain, utilities, drainage ditches, and other constraints. While it is possible to develop an “average” shoulder cost for the local jurisdictions, the actual cost can be broken down into four basic categories for more accurate cost estimating. The estimated cost by category is listed identified above.

To develop an average cost for shoulder improvements, some assumptions must be made about the breakdown between the categories listed above. For planning purposes, this is assumed to be:

- Type 1: 50%
- Type 2: 20%
- Type 3: 20%
- Type 4: 10%

Given these assumptions, the average shoulder improvement cost per mile is estimated to be \$335,000.

Individual cost components are shown in Table 2. As can be seen, cost items such as bridges, earth excavation, and drainage can greatly impact the cost of a specific project.

6.2.13 Traffic Calming Programs

Traffic calming includes any effort to moderate or reduce vehicle speeds and/or traffic volumes on streets where that traffic has a negative impact on bicycle or pedestrian movement. Because these efforts may impact traffic outside the immediate corridor, study of traffic impacts is typically required. For example, the City of Berkeley, CA instituted traffic calming techniques by blocking access into residential streets. The impact was less traffic on local streets, and more traffic on arterials and collectors. Other techniques include installing traffic circles, intersection

islands, partial street closings, 'bulb-out' curbs, pavement treatments, lower speed, signal timing, and narrowing travel lanes.

Many cities in California already have a relatively continuous street grid system with little filtering of through traffic into residential neighborhoods. Traffic circles, roundabouts, and other measures may be considered for residential collector streets where there is a desire to control travel speeds and traffic volumes but not to install numerous stop signs or traffic signals.

Traffic calming alternatives should be considered where traffic speeds are exceedingly high, and when safety is an issue.

6.3 Emerging Innovations

Within the past decade, many jurisdictions across the nation are experimenting with and are considering specially designed roadway treatments and traffic signals, new methods of bicycle parking, and other innovations to encourage bicycling and make it safer. This section describes these innovations, including those in use in California as well as those from other parts of the country and world that could have promising applications in San Bernardino County.

6.3.1 Bicycle Boxes

The bike box is an intersection improvement design to prevent bicycle/car collisions, especially between drivers turning right and bicyclists going straight. It is a striped or colored box on the end of the road with a white bicycle symbol inside and includes bicycle lanes approaching the box. Cyclists stop in the bike box to be more visible while they wait for the signal. This waiting area – in front of motor vehicles, but behind the crosswalk – is typically painted a contrasting color. In order to provide maximum safety to bicycles, cars at these intersections are prohibited from making right-hand turns on red.



Figure 6.20 – Bicycle Box

Bicycle boxes increase safety by preventing a common collision at intersections known as the “right hook” where a vehicle making a right turn hits a cyclist proceeding straight through the intersection. Bike boxes are widely used in Europe and a few American cities have started to install them, including Portland, OR, San Luis Obispo, CA, and Long Beach, CA.

6.3.2 Contra-flow Bicycle Lanes

Contra-flow bicycle lanes allow bicyclists to travel in the opposite direction as motor vehicle traffic on one-way streets, thereby providing cyclists with a direct route and avoiding the need to traverse additional blocks to reach their destination. These lanes are clearly separated from opposing lanes with double yellow lines and, depending on conditions, sometimes have partial separation at intersections or mid-block, or complete separation. Factors to be considered during design include vehicle and bicycle turning movements, vehicle and bicycle ADT, available street width, existence of on-street parking and rate of turnover, and transit routes.

6.3.3 Colored Pavement

Colored pavement is used to increase the visibility of bikeways or, more commonly, zones with a high potential for motor vehicle/bicycle conflicts, by indicating cyclist right-of-way with a distinctive color. This convention is designed to remind motorists that they are crossing or adjacent to an area where they can expect to see cyclists and to take extra caution. Colored pavement can be used for very short sections of pavement (such as where a trail crosses an intersection) or for the full length of a bike lane.



Figure 6.21 – Colored Bike Lane in Sunnyvale, CA

On the down side, colored pavement can create a false sense of security for cyclists; confuse motorists since the technique is new and unfamiliar; and have high initial and maintenance costs. Options for creating colored pavement have varying degrees of permanence. Agencies interested in experimenting with colored pavement on a temporary basis can use regular paint or tennis court paint (for green lanes). These paints fade quickly and must be reapplied to

maintain an impact. A more permanent option is to embed color in the last lift of an asphalt overlay, although reapplication requires a grind-out and re-paving.

Portland, OR is the primary U.S. city using colored bike lanes; however, Sunnyvale, CA is experimenting with blue bike pavement and Petaluma, CA is trying out red bike pavement. The city of San Francisco has requested permission to experiment with colored bicycle lanes from the California Traffic Control Devices Committee, the first step toward establishing guidelines for the use of colored lanes.

6.3.4 Traffic Signal Detection

Bicycle detection at signalized intersections can provide a substantial safety improvement for cyclists and motorists alike. This is particularly true in rural areas where there are few signalized intersections but signals are found at crossings of state highways and other major roads. Loop detectors at signalized intersections are used to allow motorists to trigger a traffic light. The following recommendations are intended to expand typical detection loop efforts to include bicycles along designated routes and at key intersections by providing needed improvements such as calibration of existing detectors, installation of new detectors, and installation of stencils. In addition, these recommendations should be incorporated into new development requirements wherever signalized intersections are proposed.



Figure 6.22 – Pushbutton Sign for Signals

General Recommendations

While detector loops facilitate faster and more convenient motorist trips, if they aren't calibrated properly or stop functioning, they can frustrate cyclists waiting for signals to change, unaware that the loop is not detecting their bicycle. Where appropriate, the County should ensure that all existing loops are tested annually and are calibrated and operable for bicycle users.

The County should develop a policy of installing bicycle-calibrated loop detectors at intersections along designated bike routes as they are repaved. For new installation it is recommended that the County use Type D for lead loops in all regular travel lanes shared with bicycles. Within bike lanes it is recommended that the County install Bicycle Loop Detectors (BLDs) using narrow Type C loops. Types A (6' square) and E (unmodified circle) are not bike-sensitive in their center.

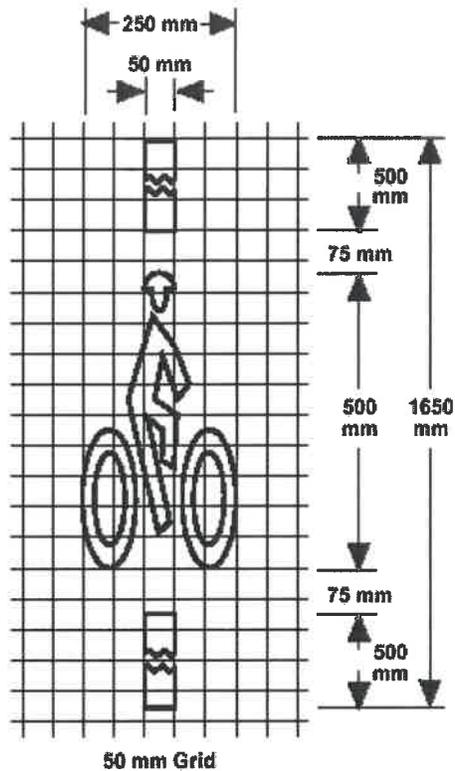


Figure 6.23 – Bicycle Detection Marking

Since most cyclists, as well as motorists, do not know how loop detectors work, all detector loops expected to be used by cyclists should be marked by a pavement stencil that shows cyclists where to stop to activate the loop. Educational materials distributed by the County should describe how to activate bicycle loop detectors. Stencils should be repainted when needed.

Video Detection

Like in-pavement loop detectors, which have been in use throughout many jurisdictions for decades, video detection allows bicyclists to trigger traffic signals at intersections. The technology uses “detection zones” for motorists and cyclists (Figure 6.24) and is most often used at signalized intersections with dedicated bicycle lanes and that are already equipped with motor vehicle video detection.

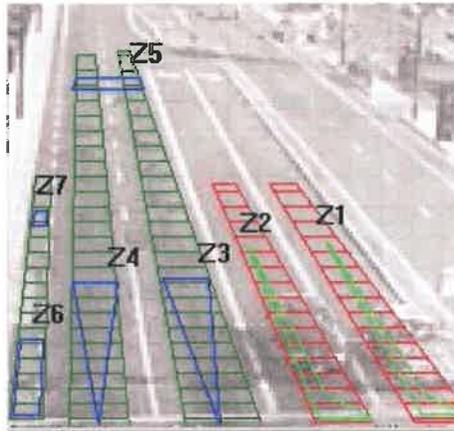


Figure 6.24 – Video Detection System

Video detection is superior to loops because it can detect any bicycle, regardless of frame material, and is not disrupted by asphalt work or other maintenance. However, if a bicyclist does not stop in the detection zone, the camera can miss him or her, thereby leaving the signal phase on red in the cyclist's direction of travel. Furthermore, this technology is compromised by weather conditions, such as heavy fog and bright sunlight. Video detection is currently in use in Santa Rosa, CA.

Assembly Bill 1581, signed into law by then Governor Schwarzenegger in January 2008, adds a section to the California Vehicle code requiring new traffic signals to detect bicycles and motorcycles. The bill applies only to new traffic actuated signals or replacement of loop detectors at a traffic actuated signal. However, Caltrans is charged with developing new signal detection method guidelines before the law takes effect on local jurisdictions.

6.3.5 Bicycle Signals

Bicycle signals are traffic signals equipped with signal heads that apply exclusively to cyclists. Rather than showing simple red, yellow or green lights, these specially designed signals show red, yellow or green bicycle icons, and can be used in conjunction with a pedestrian phase. Since the California Vehicle Code requires bicyclists, like autos, to obey traffic signals, local municipal codes must be changed to allow bicycles to obey bicycle signals instead.

6.4 Bicycle Parking and Facilities

Bicycle parking is not standardized in any state or municipal code. However, there are preferable types of secure bicycle accommodations available. Bicycle parking is a critical component of the network and facilitates bicycle travel, especially for commuting and utilitarian purposes. The provision of bicycle parking at every destination ensures that bicyclists have a place to safely secure their mode of travel. Elements of proper bicycle parking accommodation are outlined below.

6.4.1 Parking Classifications

Bicycle parking facilities in California are classified as follows.

- **Class I:** Class I parking is high security parking, usually with weather protection. This type of parking accommodates employees, residents, and commuters. Class I parking is considered long-term parking and is generally for those who expect to park more than two hours. Examples of Class I parking are storage lockers or restricted access covered areas that provide facilities for individually locked bicycles.

Bike lockers are covered storage units that typically accommodate one or two bicycles per locker, and provide additional security and protection from the elements. These are typically located at large employment centers, colleges, and transit stations.

Bike corrals can be found at schools, stadiums, special events, and other locations, and typically involve a movable fencing system that can safely store numerous bicycles. Either locking the enclosure or locating it near other activities so that it can be supervised provides security.

- **Class II:** Class II bicycle parking facilities are best used to accommodate visitors, customers, messengers and others expected to depart within two hours. Class II includes racks that provide two points of contact to allow both wheels and frame to be secured with a user-supplied lock. Bicycle racks provide support for the bicycle but do not have locking mechanisms. They are usually located at schools, commercial locations, and activity centers such as parks, libraries, retail locations, and civic centers.
- **Class III:** Class III bicycle parking is the least secure. It provides only for securing one wheel and frame. This parking class can include street poles or wave bicycle racks.

6.4.2 Effective Guidelines

Bicycle parking facilities should be designed with the following principles in mind to promote a safe, easy, and accessible experience for the commuter or recreational user.

1. Bike racks provide short-term parking. Bicycle racks should offer adequate support for the bicycles and should be easy to lock to. Figures 6.25 and 6.26 display a common inverted-U design that does this. Figure 6.27 depicts a multi-bicycle rack that works well. Figure 6.28 shows an innovative concept in which the bike rack itself looks like a bicycle.



Figures 6.25, 26 – "Inverted U" Bike Racks



Figure 6.27 – Multi-Bicycle Rack



Figure 6.28 – Bike Rack

2. Long-term parking should be provided for those needing all day storage or enhanced security. Bicycle lockers offer good long-term storage, as shown in Figure 6.29. Attendant and automated parking also serves long-term uses, which are discussed in greater detail in the next section.



Figure 6.29 – Bike Lockers

3. Bicycle parking should be clearly identified by signage, such as in the figure below. Signage should also identify the location of racks and lockers at the entrance to shopping centers, buildings, and other establishments where parking may not be provided in an obvious location, such as near a front door. Parking structures or garages for automobiles that have bicycle racks inside should have a bicycle parking sign on the exterior.



Figure 6.30 – Bicycle Parking Sign

4. Bicycle parking should be located close to the front door of buildings and retail establishments in order to provide for the convenience, visibility, and safety of those who park their bicycles.
5. Bicycle lockers should have informational signage, placards, or stickers placed on or immediately adjacent to them identifying the procedure for how to use a locker. This information at a minimum should include the following:
 - Contact information to obtain a locker at City Hall or other administrating establishment
 - Cost (if any) for locker use
 - Terms of use
 - Emergency contact information
6. Bicycle lockers should be labeled explicitly as such and shall not be used for other types of storage.

7. Bicycle racks and storage lockers should be bolted tightly to the ground in a manner that prevents their tampering.

6.4.3 Innovations in Bicycle Parking and Trip Facilities

According to the Association of Pedestrian and Bicycle Professionals, the lack of secure bicycle parking keeps many people from using their bikes for basic transportation. Many people are deterred from riding to work, school, shopping and other destinations, and instead drive, because of an experience with theft or the threat of theft. Providing a secure place to store bikes at cyclists' destinations is a key component of a robust regional bicycling network.

Many employers, jurisdictions and other public agencies have experimented with various bicycle parking designs for decades, including electronic lockers, bicycle stations, and various types of bicycle racks. This section provides an overview of these bicycle parking innovations and a brief discussion of the situations in which each is most appropriate.

Electronic Lockers

For bicyclists who need to leave their bicycles for long periods of time at transit stations or the workplace, security is a key concern. Long-term bicycle parking solutions have historically been limited to lockers, bicycle "lids," and other options that provide sheltered parking controlled with a key or padlock. The primary shortcoming of bicycle lockers is that just one user holds the key to each locker, leaving many lockers frequently empty but unavailable for rental to casual cyclists. Furthermore, while an agency may have the resources to purchase and install bicycle lockers, maintenance and administration are ongoing challenges. Lockers may be abandoned or vandalized, and frequently there are insufficient resources to maintain an accurate list of current users or respond to potential locker-renters in a timely manner.

One solution to the challenges posed by traditional bicycle lockers is the electronic locker, which is rented on an hourly basis on demand, rather than being reserved for months at a time by a single user. This allows each locker to be used by many people over a given period of time, increasing the number of bicycles stored in the lockers. Electronic lockers typically charge a small fee to discourage misuse, which is paid with a specially-designed debit card.

Bicycle Stations

Bicycle stations offer attended or automated long-term bicycle parking. Other services can also be available, such as bicycle repairs, sharing, rentals and retail sales. Bicycle stations can be operated by BikeStation (<http://www.bikestation.org/>), an organization that serves members and nonmembers by contracting with local partners to manage bicycle parking, service and retail facilities. Locations in Southern California include Long Beach, Covina, and Claremont. In addition, there are other, independently operated bicycle stations located at transit stations in various cities like San Francisco and Oakland, CA.

The annual operating cost of a bicycle station range from \$25,000 for a small, unstaffed facility to \$120,000-\$150,000 for a fully staffed, full-service facility. Capital costs range from \$25,000 for a secure room or cage to over \$3 million for a more extensive facility. Bicycle stations have

struggled to identify long-term revenue sources to cover their operating costs and are often subsidized by outside funding, including membership fees, grants and operating funds from transit agencies.

6.5 Pedestrian Design Recommendations

Walkways are the portion of the public right-of-way that provide a separated area for people traveling on foot. Walkways that are safe, accessible, and aesthetically pleasing attract pedestrians. People walk for many reasons: to go to a neighbor's house, to run errands, to school, or to get to work or a business meeting. People also walk for recreation and health benefits or for the enjoyment of being outside. Some pedestrians must walk to transit or other destinations if they wish to travel independently. Outside of private developments, it is a public responsibility to provide a safe and convenient system for those who walk.

The Federal Department of Transportation provides guidelines for the safe design of pedestrian facilities through its work in the PEDSAFE program. The PEDSAFE or Pedestrian Safety Guide and Countermeasure Selection System presents various methods of pedestrian treatments available to jurisdictions. This comprehensive report can be found online at the Pedestrian and Bicycle Information Center website at <http://www.walkinginfo.org/pedsafe/index.cfm>, and need not be repeated here. Some highlights of other facility recommendations are described below.

6.5.1 Multi-Modal Mindset at the Design Stage

Integration of pedestrian design philosophy requires a comprehensive commitment by numerous agencies, organizations and interests. Such a mindset once established can, over time, create communities in which pedestrian activity is encouraged rather than merely accommodated.

- Designs of new and retrofitted developments should provide accommodation not only for automobiles, but bicycles and pedestrians as well. Subdivision ordinances should specify when sidewalks are appropriate based on traffic volumes and desired character of the community (e.g. rural vs. urban design).
- Mixed-use developments with integrated land uses should be encouraged, since they can foster more pedestrian-friendly environments and generate fewer vehicle trips.
- In areas that have already been urbanized, completion of local sidewalk systems will need to be determined based on local priorities.
- A "park once" policy, in which private or public parking facilities would be built to serve downtowns or activity centers could be instituted so as to reduce trips and the number of parking spaces required.

6.5.2 Traffic Calming

Traffic speeds and volumes through neighborhoods are often expressed as concerns by community members. A wide range of traffic calming treatments could be introduced to address

these concerns. These can be used in combination with pedestrian treatments such as crosswalks, signing, lighting to enhance safety.

A number of calming strategies could be considered, including:

- Street trees
- Speed humps and bumps
- Corner and mid-clock curb bulbouts
- Surface treatments
- Narrower streets
- Raised intersections/crosswalks
- Enforcement of existing speed limits

See FHWA's PEDSAFE program for available traffic calming options and application criteria.

6.5.3 Sidewalk Plans

Roadway design criteria, sidewalk planning and prioritization can be used in each jurisdiction to address pedestrian needs on arterial roadways, bridges and school routes. Sidewalk plans should address the following issues:

- **Physical Condition:** The condition of existing sidewalks may need to be improved. Tripping obstacles range from broken and hazardous sidewalk sections to overgrown shrubs and landscaping that block passage.
- **Accessibility:** Many intersections lack curb cuts and ramps for wheelchairs. Federal ADA requirements guide the need for improvement of these facilities. Jurisdictions can focus their efforts on access to transit stations, medical facilities, employment centers, and other areas most likely to need such access improvements.
- **Connectivity:** There are numerous missing sidewalk sections along older arterial roadways, often because the site fronting the roadway has not been developed. Local jurisdictions may be able to provide sidewalks on the frontage to close gaps and recover costs in a subsequent year when the site is developed. Closing sidewalk gaps can be prioritized around transit station locations. An inventory of pedestrian treatments and deficiencies, and plans to improve them, can be conducted through a partnership with local transit agencies.
- Signage that makes existing amenities more visible and accessible to pedestrians.
- Alleviation of congestion and channelization of pedestrian/vehicular flows at school sites.
- Safe routes to school inventories and plans.
- Access to recreational facilities
- Provision of paths on rural streets in accordance with the California Vehicle Code.

6.5.4 Education and Awareness Building

Awareness of the needs of pedestrians should be incorporated into school programs through the use of pedestrian safety courses. Additionally, education and pedestrian awareness issues should be incorporated into Department of Motor Vehicle driver's license tests. Across the country, schools and communities have developed "Walk Your Child to School Day" programs which incorporate local audits of the walking conditions faced not only by school children each day, but by all members of the community as well. These programs have proven effective in focusing community attention on issues ranging from local traffic enforcement, local street design and the quality of existing pedestrian facilities.

6.6 Bicycle Facility Maintenance

Most of the costs for bikeway maintenance are associated with off-road bike paths, as bike lanes and routes are typically maintained as part of routine roadway maintenance. However, as bicycle lanes require occasional restriping and other maintenance, a cost of \$2,000 per mile annually is typical based on experience in other cities. This includes costs such as sweeping, replacing signs and markings, and street repair. Class I bike path maintenance costs are estimated at \$8,500 per mile, which covers labor, supplies, and amortized equipment costs for weekly trash removal, monthly sweeping, and bi-annual resurfacing and repair patrols.

Maintenance access on Class I bike paths can be achieved using standard city pick-up trucks on the pathway itself. Sections with narrow widths or other clearance restrictions should be clearly marked. Class I bike path maintenance includes cleaning, resurfacing and restriping the asphalt path, repairs to crossings, cleaning drainage systems, trash removal, and landscaping. Underbrush and weed abatement should be performed once in the late spring and again in mid-summer. In addition, these same maintenance treatments should be performed on Class II and Class III facilities. These facilities should be prioritized to include an accelerated maintenance plan that is already a part of the City's ongoing street maintenance.

It is advisable to identify a reliable source of funding to cover all new Class I, II and III bike facility maintenance. All proposed designs should be closely examined to minimize future maintenance costs. In particular, maintenance on Class II and III facilities should be accelerated.

6.7 Security

Security may be an issue along portions of Class I bike paths. The following actions are recommended to address these concerns. Enforcement of applicable laws on bike paths is performed by local law enforcement agencies, using both bicycles and vehicles. Enforcement of vehicle statutes relating to bicycle operation are enforced on Class II and Class III bikeways as part of the these agencies' normal operations. No additional manpower or equipment is anticipated for Class II or III segments.

6.8 Liability

Liability is a major concern for all local governments. Liability for local agencies implementing and operating new bikeways and pedestrian facilities should be no different than the liability for

new roads, parks, or schools. Local agencies should adhere to the following guidelines to minimize their liability.

6.8.1 Use of Design Standards

The designers, builders, and inspectors of a facility should adhere to widely accepted standards governing the design and construction of bicycle and pedestrian facilities. In addition to the Caltrans Design Manual, other applicable or useful reference standards include the Uniform Building Code; the AASHTO Guide for the Development of Bicycle Facilities, for Class I and II Bikeways; Florida Department of Transportation's Trail Intersection Design Guidelines, Island Press's "Greenways: A Guide to Planning, Design, and Development," Americans with Disabilities Act (ADA), and the Rail-to-Trails Conservancy's Trails for the 21st Century: A Planning, Design, and Management Manual for Multi-Use Trails.

Careful compliance with applicable laws, regulations, route selection criteria, and design standards should reduce the risk of injury to bicyclists using the bikeway, and also provide strong evidence that the agency used reasonable care.

6.8.2 Adhere to Maintenance Standards

Maintenance practice should be consistent along the entire facility, and conform to recognized maintenance practices. The responsible maintenance agency(ies) should have a written procedure to follow to maintain all portions of the facility, including the correction of pre-existing conditions such as drain grates.

6.8.3 Monitor Conditions

The responsible agency(ies) should have an internal mechanism to monitor and respond to actual operating conditions on the facility. This is typically done through the maintenance procedures, a record of field observations and public comments, and an annual accident analysis. Accidents should be reviewed to determine if physical conditions on the bikeway were a contributing cause. Agencies are advised against making any verbal or written comments that a facility is safe or safer than a non-designated route.

6.8.4 Keep Written Records and Correct Hazards

Written records of all maintenance activities and procedures, responses to reports of safety hazards, and other regular maintenance requests should be collected and regularly reviewed. While a facility may pass through numerous jurisdictions, it may make sense to have one contact person/department responsible for the entire facility, rather than risk confusion by incidents being reported to the wrong jurisdiction. Mileposts on the route may also help maintenance and enforcement personnel respond to problems. Trail managers should correct all hazards known by public officials in a timely fashion.

7.0 Plan Implementation

Chapter 1 stated that San Bernardino County can and should be one of the centers of cycling and pedestrian activity in Southern California. Subsequent chapters identified the assets and opportunities within San Bernardino County suggesting that this is possible. In addition, a robust non-motorized transportation system can be an implementation element of the overall “vision” for San Bernardino County to be a great place to live, work, and play. However, this cannot occur without a well-focused and aggressive implementation strategy.

This section identifies an implementation strategy for the NMTP and a description of funding opportunities for the proposed bicycle and pedestrian improvements. The implementation strategy consists of the following elements:

- Identification of implementation priorities (both infrastructure and institutional)
- Coordination of responsibilities for project delivery
- Identification and pursuit of funding opportunities

Each of these elements is described below.

7.1 Implementation Priorities

The setting of priorities for the NMTP involves more than just the identification of priority projects, although it does include that. Priorities must also consider institutional initiatives that pave the way for the delivery of priority projects. Thus, the priorities for the NMTP include the recommendations for system improvement identified in Chapter 3, plus several institutional initiatives to foster program and project delivery. The following represent NMTP priorities (not in order of importance):

8. Deliver the Class I backbone bicycle system. Although the Class I facilities can be considered a backbone bicycle system, there is much more to the network than just Class I facilities. Other types of facilities can also be delivered more quickly and less expensively, improving regional connectivity.
9. Develop better bicycle connectivity between cities and subareas of the County. This must include improved collaboration with Caltrans, given the number of State highways connecting the subareas.
10. Increase connectivity on Class II and Class III bicycle facilities by prioritizing the “low-hanging fruit” – parts of the regional system that are low-cost, close gaps in the system, and provide connections to key destinations.
11. Develop a better “sense of a system” through improved signage, markings, and way-finding for both cyclists and pedestrians.
12. Proactively coordinate integration of cycling and walking accommodations with the State’s Complete Streets requirements.

13. Proactively coordinate integration of cycling and walking access accommodations to and from transit stations.
14. Aggressively pursue grant funding and devote additional programmatic funding to non-motorized facilities.
15. Identify individuals within SANBAG, local jurisdictions, Caltrans, and transit agencies to be points of contact on non-motorized facility implementation and ensure communication on non-motorized topics among the agencies.

The full identification of Class I bicycle facilities is contained in the subarea maps in Chapter 3 and in the individual jurisdiction plans in Chapter 5. Several key Class I projects listed in the 2001 NMTP and the 2006 update that would be considered as part of the Class I backbone system include:

- Santa Ana River Trail
- Pacific Electric Trail
- Orange Blossom Trail
- San Timoteo Canyon Trail
- Riverwalk Trail
- Cajon Pass Connector – Route 66 Heritage Trail

Descriptions of the Santa Ana River Trail and Pacific Electric Trail may be found in Chapter 3. Information on the other planned facilities may be found in the individual jurisdiction sections.

7.2 Coordination of Responsibilities for Project Delivery

The policies listed in Chapter 2 provide guidance as to how implementation is to occur. Local jurisdictions are responsible for the identification, prioritization, and implementation of non-motorized transportation projects within their jurisdiction, with SANBAG serving in an advisory capacity and coordinating activity where necessary. SANBAG is also to work with local jurisdictions to develop a regional way-finding system.

The policies also identify a role for SANBAG to pursue grant opportunities for State/federal bicycle and pedestrian infrastructure or planning. SANBAG will support local jurisdiction grant applications or collaborate with local jurisdictions to directly submit grant applications for projects in the Plan. The pursuit of grant application opportunities is one of the areas identified in the Plan where substantial improvement is possible, as San Bernardino County has been under-represented in the share of non-motorized grant funds that have been awarded in the past.

This Plan recognizes that regional cooperation among local agencies is critical in the selection and promotion of priority projects and the allocation of local funding to ensure an orderly implementation of an effective bicycle system.

The schedule for implementation on a year-to-year basis can be better coordinated and should be determined by:

- Relationship to the regional system;
- Readiness of each project in terms of local support;
- CEQA approvals;

- Right-of-way requirements;
- Timing with other related improvements; and/or
- Success in obtaining competitive funding.

SANBAG staff should monitor the short- and mid-term projects identified in this Plan and subsequent updates, and maintain a comprehensive list of projects and funding allocations. A rolling five-year schedule of short-term projects should be identified so that resources can be focused and coordinated to ensure attention to priority projects over time. This is not to the exclusion of other local projects, but regional connectivity to support commuting and other longer-distance trips is an emphasis of this Plan. Each year the TTAC and SANBAG staff will review the list of projects slated for priority that year, review the readiness of each project to be proposed for funding, and consider the sequencing of the projects. This process does not preclude cities and local agencies from continuing to submit other local projects for funding consideration.

7.3 Funding Opportunities

There are a variety of potential funding sources - including local, state, regional, and federal programs - that can be used to construct the proposed bicycle and pedestrian improvements. Most of the federal, state, and regional programs are competitive, and involve the completion of extensive applications with clear documentation of the project need, costs, and benefits. In addition, the majority of the programs require a local match, usually 10-15% of the total project cost.

The recipients of grant funds for many of these programs are then required to monitor the projects for compliance with the program guidelines. Although the pursuit and administration of grant moneys can require a significant amount of staff time, grant funding allows for the construction of more miles of facilities.

The key to receiving funds will be to tailor grant requests to meet specific requirements and criteria, leverage grants with matching funds, and demonstrate a commitment by the jurisdiction to implement and maintain the system. Serious intent would include adoption of the NMTP, development of an additional local plan, inclusion of bikeway improvements into the Capital Improvements Plan, adoption of recognized design and operating standards, and public/political support.

A detailed breakdown of available funding programs is provided on the following pages. Tracking program specifics can be difficult as program guidelines are modified regularly. Thus it is important to verify program dates and deadlines with the program administrator since specific amounts and deadlines can change from year to year.

7.3.1 Federal Funding

Safe Accountable Flexible Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) and Subsequent Federal Authorizations

SAFETEA-LU sets the framework for spending federal transportation revenue. SAFETEA-LU expires with the federal fiscal year in 2009, and Congress will adopt successor legislation with new funding programs and guidelines. Many of the programs described in this section may remain.

Federal funding through SAFETEA-LU will likely provide some of outside funding for the NMTP projects. SAFETEA-LU currently contains three major programs that fund bikeway and/or trail projects; Surface Transportation Program (STP), Transportation Enhancement Activities (TEA), and Congestion Mitigation and Air Quality Improvement (CMAQ) along with other programs such as the National Recreational Trails Fund, Section 402 (Safety) funds, Scenic Byways funds, and Federal Lands Highway funds.

SAFETEA-LU funding is administered through the California Department of Transportation (Caltrans) and SANBAG. An annual Call-for-Projects competitive allocation process can be used to determine project funding. A local match is often required for receipt of funds.

Safe Routes to School (SRTS)

As of 2006, a new federal Safe Routes to School program offers grants to local agencies and others for facilities and programs. Bikeways, sidewalks, intersection improvements, traffic calming and other projects that enhance bicycle and pedestrian safety to elementary and middle schools are eligible. Safety education, enforcement and promotional programs are also eligible.

Caltrans administers this grant funding and releases the funds in multi-year cycles. Approximately \$46 million was spent statewide in 2008 SRTS-funded projects. The funds are distributed to each Caltrans district according to school enrollment. District 8 (Riverside and San Bernardino Counties) received approximately \$6.5 million. Local jurisdictions, school districts and other agencies compete for these funds. This program will have to be reauthorized with the federal transportation bill.

7.3.2 State Funding

Local Transportation Fund TDA Article III (SB 821)

Transportation Development Act (TDA) Article III funds are state block grants awarded annually to local jurisdictions for bicycle and pedestrian projects in California with about \$700,000 awarded for San Bernardino County. These funds originate from the state gasoline tax and are distributed to counties based on population, with a competitive process administered by SANBAG for local jurisdictions.

Clean Air Funds

AB 434 funds are available for clean air transportation projects, including bicycle and pedestrian projects, in California. Please check your local Air Pollution Control District (Southern California Air Quality Management District or the Mojave Desert Air Quality Management District) for attainment and funding status.

State Bicycle Transportation Account

The State Bicycle Transportation Account (BTA) is an annual statewide discretionary program that is available through the Caltrans Bicycle Facilities Unit for funding bicycle projects. Available as grants to local jurisdictions, the emphasis is on projects that benefit bicycling for commuting purposes. The state legislature has historically authorized about \$7.2 million per year.

<http://www.dot.ca.gov/hq/LocalPrograms/>

Safe Routes to School (AB 1475)

The Safe Routes to School (SR2S) program uses allocated funds from the Hazard Elimination Safety (HES) program of SAFETEA-LU. This program, initiated in 2000, is meant to improve school commute routes by improving safety to bicycle and pedestrian travel through bikeways, sidewalks, intersection improvements, traffic calming and ongoing programs. This program funds improvements for elementary, middle and high schools. A local match of 10 percent is required for this competitive program, which allocates over \$20-million annually or \$40 million to \$45 million in two-year cycles. Each year the state legislature decides whether to allocate funds to the program or not.

<http://www.dot.ca.gov/hq/LocalPrograms/saferoute.htm>

Office of Traffic Safety (OTS)

The Office of Traffic Safety (OTS) seeks to reduce motor vehicle fatalities and injuries through a national highway safety program. Priority areas include police traffic services, alcohol and other drugs, occupant protection, pedestrian and bicycle safety, emergency medical services, traffic records, roadway safety and community-based organizations. The OTS provides grants for one to two years. The California Vehicle Code (Sections 2908 and 2909) authorizes the apportionment of federal highway safety funds to the OTS program. Bicycle safety programs are eligible programs for OTS start-up funds. City agencies are eligible to apply.

Environmental Enhancement and Mitigation Program (EEMP)

EEM Program funds are allocated to projects that offset environmental impacts of modified or new public transportation facilities including streets, mass transit guideways, park-n-ride facilities, transit stations, tree planting to mitigate the effects of vehicular emissions, off-road trails, and the acquisition or development of roadside recreational facilities. The State Resources Agency administers the funds.

AB 2766

AB 2766 Clean Air Funds are generated by a surcharge on automobile registration. The South Coast Air Quality Management District (AQMD) allocates 40 percent of these funds to cities according to their proportion of the South Coast's population for projects that improve air quality. The projects are up to the discretion of the city and may be used for bicycle projects that could

encourage people to bicycle in lieu of driving. The other 60 percent is allocated through a competitive grant program that has specific guidelines for projects that improve air quality. The guidelines vary and funds are often eligible for a variety of bicycle projects.

7.3.3 Local Funding

New Construction

Future road widening and construction projects are one means of providing bike lanes and pedestrian infrastructure. To ensure that roadway construction projects provide bike lanes where needed, appropriate and feasible, it is important that an effective review process is in place so that new roads meet the standards and guidelines presented in this master plan. In San Bernardino County, new or widened arterials, and the bicycle facilities that accompany them, may be funded through a combination of Measure I half-cent sales tax funds, development fees, and other local funds.

Environmental Review

Impacts to bicycle and pedestrian circulation and safety should be analyzed in all CEQA documents in the County with appropriate mitigations identified as needed. This mechanism represents a significant opportunity to ensure that non-motorized improvements are included as a component of new transportation projects.

Mello-Roos Community Facilities Act

Bike paths, lanes, and pedestrian facilities can be funded as part of a local assessment or benefit district. Defining the boundaries of the benefit district may be difficult unless the facility is part of a larger parks and recreation or public infrastructure program with broad community benefits and support.

Other Local Revenue Sources

Local sales taxes, fees, and permits may be implemented, subject to local approval. Volunteer programs may substantially reduce the cost of implementing some of the proposed pathways. Use of groups such as the California Conservation Corp (who offers low cost assistance) will be effective at reducing project costs. Local schools or community groups may use the bikeway or pedestrian project as a project for the year, possibly working with a local designer or engineer. Work parties may be formed to help clear the right of way where needed. A local construction company may donate or discount services. A challenge grant program with local businesses may be a good source of local funding, where corporations 'adopt' a bikeway and help construct and maintain the facility.

Other opportunities for implementation will appear over time that may be used to implement the system.